

### **General Information**

**Mayoral committee** 

**Executive Mayor** NM Scott Councillors BA Manxoweni

KC Brown CF Du Preez WH Greeff

**Accounting Officer** MA Mene

**Chief Finance Officer (CFO) DR Sauls** 

Registered office 67 Nojoli Street

Somerset East

5850

Postal address P.O. Box 21

Somerset East

5850

**Auditors Auditor General** 

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The reports and statements set out below comprise the annual financial statements presented to the provincial legislature:

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### **Abbreviations**

COID Compensation for Occupational Injuries and Diseases

CRR Capital Replacement Reserve

**DBSA** Development Bank of South Africa

SA GAAP South African Statements of Generally Accepted Accounting Practice

**GRAP** Generally Recognised Accounting Practice

**GAMAP** Generally Accepted Municipal Accounting Practice

HDF Housing Development Fund

IAS International Accounting Standards

**IMFO** Institute of Municipal Finance Officers

International Public Sector Accounting Standards **IPSAS** 

ME's **Municipal Entities** 

MEC Member of the Executive Council

**MFMA** Municipal Finance Management Act

MIG Municipal Infrastructure Grant (Previously CMIP)

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Officer's Responsibilities and Approval**

I am responsible for the preparation of these annual financial statements, which are set out on pages 1 to , in terms of Section 126(1) of the Municipal Finance Management Act and which I have signed on behalf of the municipality. I certify that the salaries, allowances and benefits of Councillors, loans made to Councillors, if any, and payments made to Councillors for loss of office, if any, as disclosed in note of these annual financial statements are within the upper limits of the framework envisaged in Section 219 of the Constitution, read with the Remuneration of Public Officer Bearers Act and the Minister of Provincial and Local Government's determination in accordance with this Act.

DR Sauls Acting Accounting Officer

31 August 2012

# **Statement of Financial Position**

Figures in Rand	Note(s)	2012	2011
Assets			
Current Assets			
Other financial assets	8	4 442	2 716
Inventories	11	1 653 033	941 752
Other receivables from exchange transactions	12	1 151 596	435 309
Other receivables from non-exchange transactions	13	1 794 933	4 088 960
Trade receivables from exchange transactions	14	9 821 698	8 777 571
Cash and cash equivalents	15	19 846 934	23 105 708
·		34 272 636	37 352 016
Non-Current Assets			
Investment property	4	25 910 630	25 910 630
Property, plant and equipment	5	332 924 601	332 135 658
Intangible assets	6	1	1
Other financial assets	8	21 158	23 692
Carlot initiational addition	Ü	358 856 390	358 069 981
Non-Current Assets			
Current Assets		358 856 390	358 069 981
Non-current assets held for sale (and) (assets of disposal groups)		34 272 636	37 352 016
Total Assets		393 129 026	395 421 997
Liabilities			
Current Liabilities	40	450 400	005.077
Employee benefit obligation	10	456 122	365 377
Other financial liabilities	16	602 233	175 141
Finance lease obligation	17	778 972	683 203
Unspent conditional grants and receipts	18	1 242 760	3 538 861
Provisions	19	848 934	478 235
Payables from exchange transactions	20	11 317 630	13 613 394
Trade and other payables from non-exchange	21 22	40 707 2 196 910	117 359
VAT payable	23	1 713 208	1 642 014
Consumer deposits	23		1 583 790
Other liability		204 601 <b>19 402 077</b>	22 197 374
		19 402 077	22 197 374
Non-Current Liabilities	10	44.007.050	10 110 015
Employee benefit obligation	10	14 997 358	13 416 645
Other financial liabilities	16	2 535 315	637 372
Finance lease obligation	17	261 495	1 040 467
		17 794 168	15 094 484
Non-Current Liabilities		17 794 168	15 094 484
Current Liabilities		19 402 077	22 197 374
Liabilities of disposal groups  Total Liabilities		- 37 196 245	- 37 291 858
Assets		393 129 026	395 421 997
Liabilities		(37 196 245)	(37 291 858)
Net Assets		355 932 781	358 130 139
Net Assets			
Accumulated surplus		355 932 779	358 130 139
•			

# **Statement of Financial Performance**

Figures in Rand	Note(s)	2012	2011
Revenue			
Administration and management fees received		663 129	357 938
Fees earned		224 979	252 529
Fines		139 928	105 092
General		728 327	763 126
Government grants and subsidies	28	59 812 095	56 807 290
Income from agency services		583 878	737 193
Interest received (trading)		2 701 083	2 479 734
Interest received - investment	34	1 418 612	1 645 255
Licences and permits		831 535	1 153 225
Miscellaneous other revenue		134 668	1 283
Other income	29	966 296	899 864
Private work		671 406	1 330 694
Property rates	26	7 557 164	5 947 411
Rental of facilities and equipment		158 227	84 248
Gains on disposal of assets	34	1 015 764	-
Service charges	27	78 671 765	71 231 600
Total Revenue		156 278 856	143 796 482
Expenditure			
Employee related costs	31	(45 528 771)	(42 886 915)
Remuneration of councillors	32	(2 461 845)	(2 191 350)
Depreciation and amortisation		(18 803 711)	(15 542 784)
Impairment loss/ Reversal of impairments		(34 143)	-
Finance costs	35	(2 016 134)	(2 370 564)
Debt impairment	33	(10 188 956)	(10 482 185)
Collection costs		(2 484)	(2 194)
Repairs and maintenance		(3 036 577)	(2 905 514)
Bulk purchases	37	(40 569 164)	(32 802 250)
General Expenses	30	(35 289 974)	(28 617 501)
Total Expenditure		(157 931 759)	(137 801 257)
Revenue		156 278 856	143 796 482
Expenditure			(137 801 257)
Actuarial gain/(loss)		(544 458)	2 440 000
(Deficit) surplus for the year		(2 197 361)	8 435 225

# **Statement of Changes in Net Assets**

Figures in Rand	Accumulated surplus	Total net assets
Opening balance as previously reported Adjustments	26 524 700	26 524 700
Asset take-on Prior year adjustments 2010	322 734 305 435 909	322 734 305 435 909
Balance at 01 July 2010 as restated Changes in net assets	349 694 914	349 694 914
Surplus for the year	8 435 225	8 435 225
Total changes	8 435 225	8 435 225
Opening balance as previously reported Adjustments	358 032 201	358 032 201
Prior year adjustments	97 939	97 939
Balance at 01 July 2011 as restated Changes in net assets	358 130 140	358 130 140
Surplus for the year	(2 197 361)	(2 197 361)
Total changes	(2 197 361)	(2 197 361)
Balance at 30 June 2012	355 932 779	355 932 779
Note(s)		

# **Cash Flow Statement**

Figures in Rand	Note(s)	2012	2011
Cash flows from operating activities			
Receipts			
Grants		57 515 994	52 757 727
Interest income		1 418 612	1 645 255
Other receipts		93 260 768	84 390 046
		152 195 374	138 793 028
Payments			
Employee costs		(46 319 158)	(48 574 168)
Finance costs		(1 809 100)	(2 064 277)
Other payments		(89 810 609)	(67 467 488)
		(137 938 867)	(118 105 933)
Total receipts		152 195 374	138 793 028
Total payments		(137 938 867)	(118 105 933)
Net cash flows from operating activities	38	14 256 507	20 687 095
Cash flows from investing activities			
Purchase of property, plant and equipment	5	(19 646 237)	(2 388 200)
Gain on disposal of assets and laibilities	5	1 035 206 <sup>°</sup>	-
Net movement in financial assets		808	177 098
Actuarial gain/(loss) - Non cash item		(544 458)	2 440 000
Other non cash item		-	(17 750 005)
Net cash flows from investing activities		(19 154 681)	(17 521 107)
Cash flows from financing activities			
Repayment of other financial liabilities		2 325 035	812 513
Movement in other liability		204 601	-
Finance lease payments		(890 237)	(984 880)
Net cash flows from financing activities		1 639 399	(172 367)
Net increase/(decrease) in cash and cash equivalents		(3 258 775)	2 993 621
Cash and cash equivalents at the beginning of the year		23 105 708	20 112 087
Cash and cash equivalents at the end of the year	15	19 846 933	23 105 708

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

#### 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention unless specified otherwise. They are presented in South African Rand.

A summary of the significant accounting policies, which have been consistently applied, are disclosed below.

These accounting policies are consistent with the previous period.

### 1.1 Significant judgements and sources of estimation uncertainty

In preparing the annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements. Significant judgements include:

#### Trade receivables / Held to maturity investments and/or loans and receivables

The municipality assesses its loans and receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the surplus makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flows from a financial asset.

The impairment for trade receivables and loans and receivables is calculated on a portfolio basis, based on historical loss ratios, adjusted for national and industry-specific economic conditions and other indicators present at the reporting date that correlate with defaults on the portfolio. These annual loss ratios are applied to loan balances in the portfolio and scaled to the estimated loss emergence period.

### Allowance for slow moving, damaged and obsolete stock

An allowance for stock to write stock down to the lower of cost or net realisable value. Management have made estimates of the selling price and direct cost to sell on certain inventory items.

### Fair value estimation

The fair value of financial instruments traded in active markets (such as trading and available-for-sale securities) is based on quoted market prices at the end of the reporting period. The quoted market price used for financial assets held by the municipality is the current bid price.

The carrying value less impairment provision of trade receivables and payables are assumed to approximate their fair values. The fair value of financial liabilities for disclosure purposes is estimated by discounting the future contractual cash flows at the current market interest rate that is available to the municipality for similar financial instruments.

### Impairment testing

The recoverable amounts of cash-generating units and individual assets have been determined based on the higher of value-in-use calculations and fair values less costs to sell. These calculations require the use of estimates and assumptions. It is reasonably possible that the assumption may change which may then impact our estimations and may then require a material adjustment to the carrying value of tangible assets.

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. Assets are grouped at the lowest level for which identifiable cash flows are largely independent of cash flows of other assets and liabilities. If there are indications that impairment may have occurred, estimates are prepared of expected future cash flows for each group of assets. Expected future cash flows used to determine the value in use of tangible assets are inherently uncertain and could materially change over time. They are significantly affected by a number of factors including production estimates, supply and demand, together with economic factors such as exchange rates, inflation and interest rates.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.1 Significant judgements and sources of estimation uncertainty (continued)

#### **Provisions**

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 19 - Provisions.

#### Useful lives of waste and water network and other assets

The municipality's management determines the estimated useful lives and related depreciation charges for the infrastructure and other assets. This estimate is based on industry norm or technical advice. Management will amend the depreciation charge where there is a change in the estimated useful lives.

#### Post retirement benefits

The present value of the post retirement obligation depends on a number of factors that are determined on an actuarial basis using a number of assumptions. The assumptions used in determining the net cost (income) include the discount rate. Any changes in these assumptions will impact on the carrying amount of post retirement obligations.

The municipality determines the appropriate discount rate at the end of each year. This is the interest rate that should be used to determine the present value of estimated future cash outflows expected to be required to settle the pension obligations. In determining the appropriate discount rate, the municipality considers the interest rates of high-quality corporate bonds that are denominated in the currency in which the benefits will be paid, and that have terms to maturity approximating the terms of the related pension liability.

Other key assumptions for pension obligations are based on current market conditions. Additional information is disclosed in Note 10.

### Effective interest rate

The municipality used the most relevant contractual risk rate applicable to each category of assets and liabilities to discount future cash flows. Where none exists the prime interest rate is used to discount future cash flows.

#### Allowance for doubtful debts

On trade and other receivables an impairment loss is recognised in surplus and deficit when there is objective evidence that it is impaired. The impairment is measured as the difference between the debtors carrying amount and the estimated future cash flows based on the historical payment trend.

Provision to the doubtful debts allowance accounts are caculated based on the average payment percentage as calculated per ward determining the risk in days averaged to 30, 60, 90, 120 days and higher. Provision is then determined per ward based on the ward's risk portfolio.

### 1.2 Investment property

Investment property is property (land or a building - or part of a building - or both) held to earn rentals or for capital appreciation or both, rather than for:

- use in the production or supply of goods or services or for
- administrative purposes, or
- sale in the ordinary course of operations.

Owner-occupied property is property held for use in the production or supply of goods or services or for administrative purposes.

Investment property is recognised as an asset when, it is probable that the future economic benefits or service potential that are associated with the investment property will flow to the municipality, and the cost or fair value of the investment property can be measured reliably.

Investment property is initially recognised at cost. Transaction costs are included in the initial measurement.

Where investment property is acquired at no cost or for a nominal cost, its cost is its fair value as at the date of acquisition.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.2 Investment property (continued)

Costs include costs incurred initially and costs incurred subsequently to add to, or to replace a part of, or service a property. If a replacement part is recognised in the carrying amount of the investment property, the carrying amount of the replaced part is derecognised.

#### Fair value

Subsequent to initial measurement investment property is measured at fair value.

The fair value of investment property reflects market conditions at the reporting date.

A gain or loss arising from a change in fair value is included in net surplus or deficit for the period in which it arises.

If the entity determines that the fair value of an investment property under construction is not reliably determinable but expects the fair value of the property to be reliably measurable when construction is complete, it measures that investment property under construction at cost until either its fair value becomes reliably determinable or construction is completed (whichever is earlier). If the entity determines that the fair value of an investment property (other than an investment property under construction) is not reliably determinable on a continuing basis, the entity measure that investment property using the cost model (as per the accounting policy on Property, plant and equipment). The residual value of the investment property is then assumed to be zero. The entity apply the cost model (as per the accounting policy on Property, plant and equipment) until disposal of the investment property.

Once the entity becomes able to measure reliably the fair value of an investment property under construction that has previously been measured at cost, it measures that property at its fair value. Once construction of that property is complete, it is presumed that fair value can be measured reliably. If this is not the case, the property is accounted for using the cost model in accordance with the accounting policy on Property, plant and equipment.

#### 1.3 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired at no cost, or for a nominal cost, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.3 Property, plant and equipment (continued)

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Major spare parts and stand by equipment which are expected to be used for more than one period are included in property, plant and equipment. In addition, spare parts and stand by equipment which can only be used in connection with an item of property, plant and equipment are accounted for as property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment are depreciated on the straight line basis over their expected useful lives to their estimated residual value.

The useful lives of items of property, plant and equipment have been assessed as follows:

Item	Average useful life		
Buildings	30		
Plant and machinery	3 to 30		
Motor vehicles	4 to 15		
Office equipment	3 to 5		
Landfill site	30		

The residual value, and the useful life and depreciation method of each asset are reviewed at the end of each reporting date. If the expectations differ from previous estimates, the change is accounted for as a change in accounting estimate.

Reviewing the useful life of an asset on an annual basis does not require the entity to amend the previous estimate unless expectations differ from the previous estimate.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

Assets which the municipality holds for rentals to others and subsequently routinely sell as part of the ordinary course of activities, are transferred to inventories when the rentals end and the assets are available-for-sale. These assets are not accounted for as non-current assets held for sale. Proceeds from sales of these assets are recognised as revenue. All cash flows on these assets are included in cash flows from operating activities in the cash flow statement.

### 1.4 Site restoration and dismantling cost

The municipality has an obligation to dismantle, remove and restore items of property, plant and equipment. Such obligations are referred to as 'decommissioning, restoration and similar liabilities'. The cost of an item of property, plant and equipment includes the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which an municipality incurs either when the item is acquired or as a consequence of having used the item during a particular period for purposes other than to produce inventories during that period.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.4 Site restoration and dismantling cost (continued)

If the related asset is measured using the cost model:

- (a) subject to (b), changes in the liability are added to, or deducted from, the cost of the related asset in the current period;
- (b) if a decrease in the liability exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit; and
- (c) if the adjustment results in an addition to the cost of an asset, the municipality considers whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If it is such an indication, the asset is tested for impairment by estimating its recoverable amount or recoverable service amount, and any impairment loss is recognised in accordance with the accounting policy on impairment of cash-generating assets and/or impairment of non-cash-generating assets.

#### 1.5 Intangible assets

An asset is identified as an intangible asset when it:

- is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, assets or liability; or
- arises from contractual rights or other legal rights, regardless whether those rights are transferable or separate from the municipality or from other rights and obligations.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

Intangible assets are initially recognised at cost.

An intangible asset acquired at no or nominal cost, the cost shall be its fair value as at the date of acquisition.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

An intangible asset arising from development (or from the development phase of an internal project) is recognised when:

- it is technically feasible to complete the asset so that it will be available for use or sale.
- there is an intention to complete and use or sell it.
- there is an ability to use or sell it.
- it will generate probable future economic benefits or service potential.
- there are available technical, financial and other resources to complete the development and to use or sell the
  asset
- the expenditure attributable to the asset during its development can be measured reliably.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

ItemUseful lifeComputer software, other3 years

Intangible assets are derecognised:

- on disposal; or
- when no future economic benefits or service potential are expected from its use or disposal.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

#### 1.6 Investments in controlled entities

Investments in controlled entities are carried at cost less any accumulated impairment.

The cost of an investment in controlled entity is the aggregate of:

- the fair value, at the date of exchange, of assets given, liabilities incurred or assumed, and equity instruments issued by the municipality; plus
- any costs directly attributable to the purchase of the controlled entity.

An adjustment to the cost of a business combination contingent on future events is included in the cost of the combination if the adjustment is probable and can be measured reliably.

#### 1.7 Financial instruments

The amortised cost of a financial asset or financial liability is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method of any difference between that initial amount and the maturity amount, and minus any reduction (directly or through the use of an allowance account) for impairment or uncollectibility.

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation.

Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates.

Derecognition is the removal of a previously recognised financial asset or financial liability from an entity's statement of financial position.

The effective interest method is a method of calculating the amortised cost of a financial asset or a financial liability (or group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument or, when appropriate, a shorter period to the net carrying amount of the financial asset or financial liability. When calculating the effective interest rate, an entity shall estimate cash flows considering all contractual terms of the financial instrument (for example, prepayment, call and similar options) but shall not consider future credit losses. The calculation includes all fees and points paid or received between parties to the contract that are an integral part of the effective interest rate (see the Standard of GRAP on Revenue from Exchange Transactions), transaction costs, and all other premiums or discounts. There is a presumption that the cash flows and the expected life of a group of similar financial instruments can be estimated reliably. However, in those rare cases when it is not possible to reliably estimate the cash flows over the full contractual term of the financial instrument (or group of financial instruments).

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable willing parties in an arm's length transaction.

A financial asset is:

- cash;
- a residual interest of another entity; or
- a contractual right to:
  - receive cash or another financial asset from another entity; or
  - exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the entity.

A financial guarantee contract is a contract that requires the issuer to make specified payments to reimburse the holder for a loss it incurs because a specified debtor fails to make payment when due in accordance with the original or modified terms of a debt instrument.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another entity; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the entity.

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.7 Financial instruments (continued)

Liquidity risk is the risk encountered by an entity in the event of difficulty in meeting obligations associated with financial liabilities that are settled by delivering cash or another financial asset.

Loan commitment is a firm commitment to provide credit under pre-specified terms and conditions.

Loans payable are financial liabilities, other than short-term payables on normal credit terms.

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types of risk: currency risk, interest rate risk and other price risk.

Other price risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk or currency risk), whether those changes are caused by factors specific to the individual financial instrument or its issuer, or factors affecting all similar financial instruments traded in the market.

A financial asset is past due when a counterparty has failed to make a payment when contractually due.

Transaction costs are incremental costs that are directly attributable to the acquisition, issue or disposal of a financial asset or financial liability. An incremental cost is one that would not have been incurred if the entity had not acquired, issued or disposed of the financial instrument.

Financial instruments at amortised cost are non-derivative financial assets or non-derivative financial liabilities that have fixed or determinable payments, excluding those instruments that:

- the entity designates at fair value at initial recognition; or
- are held for trading.

Financial instruments at cost are investments in residual interests that do not have a quoted market price in an active market, and whose fair value cannot be reliably measured.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- combined instruments that are designated at fair value;
- instruments held for trading. A financial instrument is held for trading if:
  - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
  - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking;
  - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
  - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.7 Financial instruments (continued)

#### Classification

The municipality has the following types of financial assets (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

#### Class

Cash and cash equivalents
Trade and other receivables from non-exchange transactions
Trade and other receivables from exchange transactions
Long term receivables
Non current investments
Other non current investments (shares)
Other

### Category

Financial asset measured at amortised cost Financial asset measured at fair value Financial asset measured at fair value

The municipality has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

#### Class

Borrowings
Trade and other payables

#### Category

Financial liability measured at amortised cost Financial liability measured at amortised cost

#### Initial recognition

The municipality recognises a financial asset or a financial liability in its statement of financial position when the municipality becomes a party to the contractual provisions of the instrument.

The municipality recognises financial assets using trade date accounting.

### Initial measurement of financial assets and financial liabilities

The municipality measures a financial asset and financial liability initially at its fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

The municipality measures a financial asset and financial liability initially at its fair value [if subsequently measured at fair value].

The municipality first assesses whether the substance of a concessionary loan is in fact a loan. On initial recognition, the municipality analyses a concessionary loan into its component parts and accounts for each component separately. The municipality accounts for that part of a concessionary loan that is:

- a social benefit in accordance with the Framework for the Preparation and Presentation of Financial Statements, where it is the issuer of the loan; or
- non-exchange revenue, in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers), where it is the recipient of the loan.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.7 Financial instruments (continued)

### Subsequent measurement of financial assets and financial liabilities

The municipality measures all financial assets and financial liabilities after initial recognition using the following categories:

- Financial instruments at fair value.
- · Financial instruments at amortised cost.
- Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

#### Fair value measurement considerations

The best evidence of fair value is quoted prices in an active market. If the market for a financial instrument is not active, the municipality establishes fair value by using a valuation technique. The objective of using a valuation technique is to establish what the transaction price would have been on the measurement date in an arm's length exchange motivated by normal operating considerations. Valuation techniques include using recent arm's length market transactions between knowledgeable, willing parties, if available, reference to the current fair value of another instrument that is substantially the same, discounted cash flow analysis.

The fair value of a financial liability with a demand feature (e.g. a demand deposit) is not less than the amount payable on demand, discounted from the first date that the amount could be required to be paid.

#### Reclassification

The entity does not reclassify a financial instrument while it is issued or held unless it is:

- combined instrument that is required to be measured at fair value; or
- an investment in a residual interest that meets the requirements for reclassification.

Where the entity cannot reliably measure the fair value of an embedded derivative that has been separated from a host contract that is a financial instrument at a subsequent reporting date, it measures the combined instrument at fair value. This requires a reclassification of the instrument from amortised cost or cost to fair value.

If fair value can no longer be measured reliably for an investment in a residual interest measured at fair value, the entity reclassifies the investment from fair value to cost. The carrying amount at the date that fair value is no longer available becomes the cost.

If a reliable measure becomes available for an investment in a residual interest for which a measure was previously not available, and the instrument would have been required to be measured at fair value, the entity reclassifies the instrument from cost to fair value.

#### **Gains and losses**

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

### Impairment and uncollectibility of financial assets

The entity assess at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

Financial assets measured at amortised cost:

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced directly OR through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.7 Financial instruments (continued)

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed directly OR by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

#### Presentation

Interest relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Dividends or similar distributions relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Losses and gains relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

A financial asset and a financial liability are only offset and the net amount presented in the statement of financial position when the entity currently has a legally enforceable right to set off the recognised amounts and intends either to settle on a net basis, or to realise the asset and settle the liability simultaneously.

In accounting for a transfer of a financial asset that does not qualify for derecognition, the entity does not offset the transferred asset and the associated liability.

#### 1.8 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

When a lease includes both land and buildings elements, the entity assesses the classification of each element separately.

#### Finance leases - lessee

Finance leases are recognised as assets and liabilities in the statement of financial position at amounts equal to the fair value of the leased property or, if lower, the present value of the minimum lease payments. The corresponding liability to the lessor is included in the statement of financial position as a finance lease obligation.

The discount rate used in calculating the present value of the minimum lease payments is the interest rate implicit in the lease or the incremental borrowing rate of the municipality.

Minimum lease payments are apportioned between the finance charge and reduction of the outstanding liability. The finance charge is allocated to each period during the lease term so as to produce a constant periodic rate of on the remaining balance of the liability.

Any contingent rents are expensed in the period in which they are incurred.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.8 Leases (continued)

#### Operating leases - lessor

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

The aggregate cost of incentives is recognised as a reduction of rental revenue over the lease term on a straight-line basis.

The aggregate benefit of incentives is recognised as a reduction of rental expense over the lease term on a straight-line basis.

Income for leases is disclosed under revenue in statement of financial performance.

### Operating leases - lessee

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

#### 1.9 Inventories

Inventories are initially measured at cost except where inventories are acquired at no cost, or for nominal consideration, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for;

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the weighted average cost formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value or current replacement cost and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value or current replacement cost, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

### 1.10 Non-current assets held for sale and disposal groups

Non-current assets and disposal groups are classified as held for sale if their carrying amount will be recovered principally through a sale transaction rather than through continuing use. This condition is regarded as met only when the sale is highly probable and the asset (or disposal group) is available for immediate sale in its present condition. Management must be committed to the sale, which should be expected to qualify for recognition as a completed sale within one year from the date of classification.

Non-current assets held for sale (or disposal group) are measured at the lower of its carrying amount and fair value less costs to sell.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.10 Non-current assets held for sale and disposal groups (continued)

A non-current asset is not depreciated (or amortised) while it is classified as held for sale, or while it is part of a disposal group classified as held for sale.

Interest and other expenses attributable to the liabilities of a disposal group classified as held for sale are recognised in surplus or deficit.

#### 1.11 Impairment of cash-generating assets

Cash-generating assets are those assets held by the municipality with the primary objective of generating a commercial return. When an asset is deployed in a manner consistent with that adopted by a profit-orientated entity, it generates a commercial return.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets held with the primary objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- (a) the period of time over which an asset is expected to be used by the municipality; or
- (b) the number of production or similar units expected to be obtained from the asset by the municipality.

#### Identification

When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

The municipality assesses annually whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable amount of the asset.

#### Value in use

Value in use of a cash-generating asset is the present value of the estimated future cash flows expected to be derived from the continuing use of an asset and from its disposal at the end of its useful life.

When estimating the value in use of an asset, the municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and the municipality applies the appropriate discount rate to those future cash flows.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.11 Impairment of cash-generating assets (continued)

### **Cash-generating units**

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally. If the cash inflows generated by any asset or cash-generating unit are affected by internal transfer pricing, the municipality use management's best estimate of future price(s) that could be achieved in arm's length transactions in estimating:

- the future cash inflows used to determine the asset's or cash-generating unit's value in use; and
- the future cash outflows used to determine the value in use of any other assets or cash-generating units that are
  affected by the internal transfer pricing.

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

The carrying amount of a cash-generating unit is determined on a basis consistent with the way the recoverable amount of the cash-generating unit is determined.

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

In allocating an impairment loss, the entity does not reduce the carrying amount of an asset below the highest of:

- its fair value less costs to sell (if determinable);
- · its value in use (if determinable); and
- zero.

The amount of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other cash-generating assets of the unit.

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.11 Impairment of cash-generating assets (continued)

#### Reversal of impairment loss

An impairment loss recognised in prior periods for a cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

A reversal of an impairment loss for a cash-generating unit is allocated to the cash-generating assets of the unit pro rata with the carrying amounts of those assets. These increases in carrying amounts are treated as reversals of impairment losses for individual assets. No part of the amount of such a reversal is allocated to a non-cash-generating asset contributing service potential to a cash-generating unit.

In allocating a reversal of an impairment loss for a cash-generating unit, the carrying amount of an asset is not increased above the lower of:

- its recoverable amount (if determinable); and
- the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior periods.

The amount of the reversal of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other assets of the unit.

### 1.12 Impairment of non-cash-generating assets

Cash-generating assets are those assets held by the municipality with the primary objective of generating a commercial return. When an asset is deployed in a manner consistent with that adopted by a profit-orientated entity, it generates a commercial return.

Non-cash-generating assets are assets other than cash-generating assets.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets held with the primary objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use.

Useful life is either:

(a) the period of time over which an asset is expected to be used by the municipality; or

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.12 Impairment of non-cash-generating assets (continued)

(b) the number of production or similar units expected to be obtained from the asset by the municipality.

#### Identification

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired.

The municipality assesses annually whether there is any indication that a non-cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable service amount of the asset.

#### Value in use

Value in use of an asset is the present value of the asset's remaining service potential.

The present value of the remaining service potential of an asset is determined using the following approach:

### Depreciated replacement cost approach

The present value of the remaining service potential of a non-cash-generating asset is determined as the depreciated replacement cost of the asset. The replacement cost of an asset is the cost to replace the asset's gross service potential. This cost is depreciated to reflect the asset in its used condition. An asset may be replaced either through reproduction (replication) of the existing asset or through replacement of its gross service potential. The depreciated replacement cost is measured as the reproduction or replacement cost of the asset, whichever is lower, less accumulated depreciation calculated on the basis of such cost, to reflect the already consumed or expired service potential of the asset.

The replacement cost and reproduction cost of an asset is determined on an "optimised" basis. The rationale is that the municipality would not replace or reproduce the asset with a like asset if the asset to be replaced or reproduced is an overdesigned or overcapacity asset. Overdesigned assets contain features which are unnecessary for the goods or services the asset provides. Overcapacity assets are assets that have a greater capacity than is necessary to meet the demand for goods or services the asset provides. The determination of the replacement cost or reproduction cost of an asset on an optimised basis thus reflects the service potential required of the asset.

### Restoration cost approach

Restoration cost is the cost of restoring the service potential of an asset to its pre-impaired level. The present value of the remaining service potential of the asset is determined by subtracting the estimated restoration cost of the asset from the current cost of replacing the remaining service potential of the asset before impairment. The latter cost is determined as the depreciated reproduction or replacement cost of the asset, whichever is lower.

### Service units approach

The present value of the remaining service potential of the asset is determined by reducing the current cost of the remaining service potential of the asset before impairment, to conform to the reduced number of service units expected from the asset in its impaired state. The current cost of replacing the remaining service potential of the asset before impairment is determined as the depreciated reproduction or replacement cost of the asset before impairment, whichever is lower.

### Recognition and measurement

If the recoverable service amount of a non-cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable service amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued non-cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the non-cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standards of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.12 Impairment of non-cash-generating assets (continued)

#### Reversal of an impairment loss

The municipality assess at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a non-cash-generating asset may no longer exist or may have decreased. If any such indication exists, the municipality estimates the recoverable service amount of that asset.

An impairment loss recognised in prior periods for a non-cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable service amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable service amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a non-cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued non-cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

#### Redesignation

The redesignation of assets from a cash-generating asset to a non-cash-generating asset or from a non-cash-generating asset to a cash-generating asset only occur when there is clear evidence that such a redesignation is appropriate.

### 1.13 Employee benefits

Employee benefits are all forms of consideration given by an municipality in exchange for service rendered by employees.

A qualifying insurance policy is an insurance policy issued by an insurer that is not a related party (as defined in the Standard of GRAP on Related Party Disclosures) of the reporting entity, if the proceeds of the policy can be used only to pay or fund employee benefits under a defined benefit plan and are not available to the reporting entity's own creditors (even in liquidation) and cannot be paid to the reporting entity, unless either:

- the proceeds represent surplus assets that are not needed for the policy to meet all the related employee benefit obligations; or
- the proceeds are returned to the reporting entity to reimburse it for employee benefits already paid.

Termination benefits are employee benefits payable as a result of either:

- an entity's decision to terminate an employee's employment before the normal retirement date; or
- an employee's decision to accept voluntary redundancy in exchange for those benefits.

Other long-term employee benefits are employee benefits (other than post-employment benefits and termination benefits) that are not due to be settled within twelve months after the end of the period in which the employees render the related service.

Vested employee benefits are employee benefits that are not conditional on future employment.

Composite social security programmes are established by legislation and operate as multi-employer plans to provide post-employment benefits as well as to provide benefits that are not consideration in exchange for service rendered by employees.

A constructive obligation is an obligation that derives from an entity's actions where by an established pattern of past practice, published policies or a sufficiently specific current statement, the entity has indicated to other parties that it will accept certain responsibilities and as a result, the entity has created a valid expectation on the part of those other parties that it will discharge those responsibilities.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.13 Employee benefits (continued)

#### Short-term employee benefits

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the
  absences is due to be settled within twelve months after the end of the reporting period in which the employees
  render the related employee service;
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting
  period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the entity during a reporting period, the entity recognise the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the
  undiscounted amount of the benefits, the entity recognise that excess as an asset (prepaid expense) to the extent
  that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The entity measure the expected cost of accumulating compensated absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The entity recognise the expected cost of bonus, incentive and performance related payments when the entity has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation can be made. A present obligation exists when the entity has no realistic alternative but to make the payments.

### Post-employment benefits

Post-employment benefits are employee benefits (other than termination benefits) which are payable after the completion of employment.

Post-employment benefit plans are formal or informal arrangements under which an entity provides post-employment benefits for one or more employees.

#### Post-employment benefits: Defined contribution plans

Defined contribution plans are post-employment benefit plans under which an municipality pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

When an employee has rendered service to the municipality during a reporting period, the municipality recognise the contribution payable to a defined contribution plan in exchange for that service:

- as a liability (accrued expense), after deducting any contribution already paid. If the contribution already paid
  exceeds the contribution due for service before the reporting date, an municipality recognise that excess as an asset
  (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a
  cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the contribution in the cost of an asset.

Where contributions to a defined contribution plan do not fall due wholly within twelve months after the end of the reporting period in which the employees render the related service, they are discounted. The rate used to discount reflects the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the obligation.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.13 Employee benefits (continued)

### Post-employment benefits: Defined benefit plans

Defined benefit plans are post-employment benefit plans other than defined contribution plans.

Actuarial gains and losses comprise experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred) and the effects of changes in actuarial assumptions. In measuring its defined benefit liability the municipality recognise actuarial gains and losses in surplus or deficit in the reporting period in which they occur

Assets held by a long-term employee benefit fund are assets (other than non-transferable financial instruments issued by the reporting municipality) that are held by an municipality (a fund) that is legally separate from the reporting municipality and exists solely to pay or fund employee benefits and are available to be used only to pay or fund employee benefits, are not available to the reporting municipality's own creditors (even in liquidation), and cannot be returned to the reporting municipality, unless either:

- the remaining assets of the fund are sufficient to meet all the related employee benefit obligations of the plan or the reporting municipality; or
- the assets are returned to the reporting municipality to reimburse it for employee benefits already paid.

Current service cost is the increase in the present value of the defined benefit obligation resulting from employee service in the current period.

Interest cost is the increase during a period in the present value of a defined benefit obligation which arises because the benefits are one period closer to settlement.

Past service cost is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when existing benefits are changed so that the present value of the defined benefit obligation decreases). In measuring its defined benefit liability the entity recognise past service cost as an expense in the reporting period in which the plan is amended.

Plan assets comprise assets held by a long-term employee benefit fund and qualifying insurance policies.

The present value of a defined benefit obligation is the present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

The return on plan assets is interest, dividends and other revenue derived from the plan assets, together with realised and unrealised gains or losses on the plan assets, less any costs of administering the plan (other than those included in the actuarial assumptions used to measure the defined benefit obligation) and less any tax payable by the plan itself.

The entity account not only for its legal obligation under the formal terms of a defined benefit plan, but also for any constructive obligation that arises from the municipality's informal practices. Informal practices give rise to a constructive obligation where the municipality has no realistic alternative but to pay employee benefits. An example of a constructive obligation is where a change in the municipality's informal practices would cause unacceptable damage to its relationship with employees.

The amount recognised as a defined benefit liability is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly;
- plus any liability that may arise as a result of a minimum funding requirement

The amount determined as a defined benefit liability may be negative (an asset). The municipality measure the resulting asset at the lower of:

- the amount determined above; and
- the present value of any economic benefits available in the form of refunds from the plan or reductions in future contributions to the plan. The present value of these economic benefits is determined using a discount rate which reflects the time value of money.

Any adjustments arising from the limit above is recognised in surplus or deficit.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.13 Employee benefits (continued)

The municipality determine the present value of defined benefit obligations and the fair value of any plan assets with sufficient regularity such that the amounts recognised in the annual financial statements do not differ materially from the amounts that would be determined at the reporting date.

The municipality recognises the net total of the following amounts in surplus or deficit, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost:
- the expected return on any plan assets and on any reimbursement rights;
- actuarial gains and losses;
- past service cost;
- the effect of any curtailments or settlements: and
- the effect of applying the limit on a defined benefit asset (negative defined benefit liability).

The municipality uses the Projected Unit Credit Method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost. The Projected Unit Credit Method (sometimes known as the accrued benefit method pro-rated on service or as the benefit/years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement and measures each unit separately to build up the final obligation.

In determining the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost, an municipality shall attribute benefit to periods of service under the plan's benefit formula. However, if an employee's service in later years will lead to a materially higher level of benefit than in earlier years, an entity shall attribute benefit on a straight-line basis from:

- the date when service by the employee first leads to benefits under the plan (whether or not the benefits are conditional on further service); until
- the date when further service by the employee will lead to no material amount of further benefits under the plan, other than from further salary increases.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan. The results of the valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the reporting date.

The municipality recognises gains or losses on the curtailment or settlement of a defined benefit plan when the curtailment or settlement occurs. The gain or loss on a curtailment or settlement comprises:

- any resulting change in the present value of the defined benefit obligation; and
- any resulting change in the fair value of the plan assets.

Before determining the effect of a curtailment or settlement, the municipality re-measure the obligation (and the related plan assets, if any) using current actuarial assumptions (including current market interest rates and other current market prices).

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is presented as the net of the amount recognised for a reimbursement.

The municipality offsets an asset relating to one plan against a liability relating to another plan when the entity has a legally enforceable right to use a surplus in one plan to settle obligations under the other plan and intends either to settle the obligations on a net basis, or to realise the surplus in one plan and settle its obligation under the other plan simultaneously.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.13 Employee benefits (continued)

#### **Actuarial assumptions**

Actuarial assumptions are unbiased and mutually compatible.

Financial assumptions are based on market expectations, at the reporting date, for the period over which the obligations are to be settled.

The rate used to discount post-employment benefit obligations (both funded and unfunded) reflect the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the post-employment benefit obligations.

Post-employment benefit obligations are measured on a basis that reflects:

- estimated future salary increases;
- the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those terms) at the reporting date; and
- estimated future changes in the level of any state benefits that affect the benefits payable under a defined benefit plan, if, and only if, either:
- those changes were enacted before the reporting date; or
- past history, or other reliable evidence, indicates that those state benefits will change in some predictable manner, for example, in line with future changes in general price levels or general salary levels.

Assumptions about medical costs take account of estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs.

### 1.14 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating deficits.

If an entity has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.14 Provisions and contingencies (continued)

A constructive obligation to restructure arises only when an entity:

- has a detailed formal plan for the restructuring, identifying at least:
  - the activity/operating unit or part of a activity/operating unit concerned;
  - the principal locations affected;
  - the location, function, and approximate number of employees who will be compensated for services being terminated:
  - the expenditures that will be undertaken; and
  - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that plan or announcing its main features to those affected by it.

A restructuring provision includes only the direct expenditures arising from the restructuring, which are those that are both:

- necessarily entailed by the restructuring; and
- not associated with the ongoing activities of the municipality

No obligation arises as a consequence of the sale or transfer of an operation until the municipality is committed to the sale or transfer, that is, there is a binding arrangement.

After their initial recognition contingent liabilities recognised in entity combinations that are recognised separately are subsequently measured at the higher of:

- the amount that would be recognised as a provision; and
- the amount initially recognised less cumulative amortisation.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 40.

#### 1.15 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

#### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

### Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

Annual Financial Statements for the year ended 30 June 2012

### **Accounting Policies**

### 1.15 Revenue from exchange transactions (continued)

#### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality:
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by the proportion that costs incurred to date bear to the total estimated costs of the transaction.

#### Interest, royalties and dividends

Revenue arising from the use by others of entity assets yielding interest, royalties and dividends is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the
  municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised, in surplus or deficit, using the effective interest rate method.

Royalties are recognised as they are earned in accordance with the substance of the relevant agreements.

Dividends, or their equivalents are recognised, in surplus or deficit, when the municipality's right to receive payment has been established.

Service fees included in the price of the product are recognised as revenue over the period during which the service is performed.

### 1.16 Revenue from non-exchange transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by an municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Control of an asset arise when the municipality can use or otherwise benefit from the asset in pursuit of its objectives and can exclude or otherwise regulate the access of others to that benefit.

Fines are economic benefits or service potential received or receivable by entities, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, an municipality either receives value from another municipality without directly giving approximately equal value in exchange, or gives value to another municipality without directly receiving approximately equal value in exchange.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.16 Revenue from non-exchange transactions (continued)

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the reporting municipality.

Taxes are economic benefits or service potential compulsorily paid or payable to entities, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breaches of the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

### Recognition

An inflow of resources from a non-exchange transaction recognised as an asset is recognised as revenue, except to the extent that a liability is also recognised in respect of the same inflow.

As the municipality satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it reduces the carrying amount of the liability recognised and recognises an amount of revenue equal to that reduction.

#### Measurement

Revenue from a non-exchange transaction is measured at the amount of the increase in net assets recognised by the municipality.

When, as a result of a non-exchange transaction, the municipality recognises an asset, it also recognises revenue equivalent to the amount of the asset measured at its fair value as at the date of acquisition, unless it is also required to recognise a liability. Where a liability is required to be recognised it will be measured as the best estimate of the amount required to settle the obligation at the reporting date, and the amount of the increase in net assets, if any, recognised as revenue. When a liability is subsequently reduced, because the taxable event occurs or a condition is satisfied, the amount of the reduction in the liability is recognised as revenue.

### **Transfers**

Apart from Services in kind, which are not recognised, the municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

The municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

Transferred assets are measured at their fair value as at the date of acquisition.

#### **Fines**

Fines are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognition as an asset.

Assets arising from fines are measured at the best estimate of the inflow of resources to the municipality.

Where the municipality collects fines in the capacity of an agent, the fine will not be revenue of the collecting entity.

### **Bequests**

Bequests that satisfy the definition of an asset are recognised as assets and revenue when it is probable that the future economic benefits or service potential will flow to the municipality, and the fair value of the assets can be measured reliably.

#### Gifts and donations, including goods in-kind

Gifts and donations, including goods in kind, are recognised as assets and revenue when it is probable that the future economic benefits or service potential will flow to the municipality and the fair value of the assets can be measured reliably.

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

#### 1.17 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

#### 1.18 Borrowing costs

Borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset are capitalised as part of the cost of that asset until such time as the asset is ready for its intended use. The amount of borrowing costs eligible for capitalisation is determined as follows:

- Actual borrowing costs on funds specifically borrowed for the purpose of obtaining a qualifying asset less any
  investment income on the temporary investment of those borrowings.
- Weighted average of the borrowing costs applicable to the municipality on funds generally borrowed for the purpose of obtaining a qualifying asset. The borrowing costs capitalised do not exceed the total borrowing costs incurred.

The capitalisation of borrowing costs commences when all the following conditions have been met:

- expenditures for the asset have been incurred;
- · borrowing costs have been incurred; and
- activities that are necessary to prepare the asset for its intended use or sale are undertaken.

When the carrying amount or the expected ultimate cost of the qualifying asset exceeds its recoverable amount or recoverable service amount or net realisable value, the carrying amount is written down or written off in accordance with the accounting policy on Impairment of Assets as per accounting policy number 1.11 and 1.12. In certain circumstances, the amount of the write-down or write-off is written back in accordance with the same accounting policy.

Capitalisation ceases when substantially all the activities necessary to prepare the qualifying asset for its intended use or sale are complete.

When the municipality completes the construction of a qualifying asset in parts and each part is capable of being used while construction continues on other parts, the entity ceases capitalising borrowing costs when it completes substantially all the activities necessary to prepare that part for its intended use or sale.

All other borrowing costs are recognised as an expense in the period in which they are incurred.

### 1.19 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year.

#### 1.20 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.21 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

### 1.22 Irregular expenditure

Irregular expenditure as defined in section 1 of the PFMA is expenditure other than unauthorised expenditure, incurred in contravention of or that is not in accordance with a requirement of any applicable legislation, including -

(a) this Act; or

Annual Financial Statements for the year ended 30 June 2012

# **Accounting Policies**

### 1.22 Irregular expenditure (continued)

- (b) the State Tender Board Act, 1968 (Act No. 86 of 1968), or any regulations made in terms of the Act; or
- (c) any provincial legislation providing for procurement procedures in that provincial government.

National Treasury practice note no. 4 of 2008/2009 which was issued in terms of sections 76(1) to 76(4) of the PFMA requires the following (effective from 1 April 2008):

Irregular expenditure that was incurred and identified during the current financial and which was condoned before year end and/or before finalisation of the financial statements must also be recorded appropriately in the irregular expenditure register. In such an instance, no further action is also required with the exception of updating the note to the financial statements.

Irregular expenditure that was incurred and identified during the current financial year and for which condonement is being awaited at year end must be recorded in the irregular expenditure register. No further action is required with the exception of updating the note to the financial statements.

Where irregular expenditure was incurred in the previous financial year and is only condoned in the following financial year, the register and the disclosure note to the financial statements must be updated with the amount condoned.

Irregular expenditure that was incurred and identified during the current financial year and which was not condoned by the National Treasury or the relevant authority must be recorded appropriately in the irregular expenditure register. If liability for the irregular expenditure can be attributed to a person, a debt account must be created if such a person is liable in law. Immediate steps must thereafter be taken to recover the amount from the person concerned. If recovery is not possible, the accounting officer or accounting authority may write off the amount as debt impairment and disclose such in the relevant note to the financial statements. The irregular expenditure register must also be updated accordingly. If the irregular expenditure has not been condoned and no person is liable in law, the expenditure related thereto must remain against the relevant programme/expenditure item, be disclosed as such in the note to the financial statements and updated accordingly in the irregular expenditure register.

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the economic entity's supply chain management policy. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance.

#### 1.23 Use of estimates

The preparation of annual financial statements in conformity with Standards of GRAP requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the municipality's accounting policies. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the annual financial statements are disclosed in the relevant sections of the annual financial statements. Although these estimates are based on management's best knowledge of current events and actions they may undertake in the future, actual results ultimately may differ from those estimates.

### 1.24 Presentation of currency

These annual financial statements are presented in South African Rand which is the functional currency of the municipality.

#### 1.25 Offsetting

Assets, liabilities, revenue and expenses have not been offset except when offsetting is required or permitted by a Standard of GRAP

### 1.26 Investments

Where the carrying amount of an investment is greater than the estimated recoverable amount, it is written down immediately to its recoverable amount and an impairment loss is charged to the statement of financial performance.

### 1.27 Conditional grants and receipts

Revenue received from conditional grants, donations and funding are recognised as revenue to the extent that the municipality has complied with any of the criteria, conditions or obligations embodied in the agreement. To the extent that the criteria, conditions or obligations have not been met a liability is recognised.

# **Accounting Policies**

### 1.28 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The annual financial statements and the budget are on the same basis of accounting therefore a comparison with the budgeted amounts for the reporting period have been included in the annual financial statements.

Annual Financial Statements for the year ended 30 June 2012

### **Notes to the Annual Financial Statements**

Figures in Rand 2012 2011

### 2. Changes in accounting policy

The annual financial statements have been prepared in accordance with South African Statements of Generally Recognised Accounting Practice on a basis consistent with the prior year except except for the withdrawal of the following new or revised standards as per Directive 5 as issued by the Accounting Standard Board and for the adoption of the following new or revised standards.

- IAS 32 Financial Instruments: Presentation withdrawn.
- IAS 39 Financial instruments: Recognition and Measuremen withdrawn.
- IAS 19 Employee Benefits withdrawn but the municipality opted to continue until GRAP 25 becomes operative.
- IFRS 7 Financial instruments: Disclosures withdrawn.
- Policy for Financial Instruments based on GRAP 104 adopted.
- Policies for Impairments based on GRAP 21 and GRAP 26 adopted.
- Policy for Non exchange Transactions based on GRAP 23 adopted.

Annual Financial Statements for the year ended 30 June 2012

### **Notes to the Annual Financial Statements**

### 3. New standards and interpretations

### 3.1 Standards and interpretations effective and adopted in the current year

In the current year, the municipality has adopted the following standards and interpretations that are effective for the current financial year and that are relevant to its operations:

Standar	d/ Interpretation:	Effective date: Years beginning on or after	Expected impact:
•	IGRAP 2: Changes in Existing Decommissioning, Restoration and Similar Liabilities	01 April 2011	
•	IGRAP 3: Determining Whether an Arrangement Contains a Lease	01 April 2011	
•	IGRAP 4: Rights to Interests Arising from Decommissioning, Restoration and Environmental Rehabilitation Funds	01 April 2011	
•	IGRAP 5: Applying the Restatement Approach under the Standard of GRAP on Financial Reporting in Hyperinflationary Economies	01 April 2011	
•	IGRAP 6: Loyalty Programmes	01 April 2011	
•	IGRAP 8: Agreements for the Construction of Assets from Exchange Transactions	01 April 2011	
•	IGRAP 9: Distributions of Non-cash Assets to Owners	01 April 2011	
•	IGRAP 10: Assets Received from Customers	01 April 2011	
•	IGRAP 13: Operating Leases – Incentives	01 April 2011	
•	IGRAP 14: Evaluating the Substance of Transactions	01 April 2011	
	Involving the Legal Form of a Lease	•	
•	IGRAP 15: Revenue – Barter Transactions Involving Advertising Services	01 April 2011	
•	GRAP 1 (as revised 2010): Presentation of Financial Statements	01 April 2011	
•	GRAP 2 (as revised 2010): Cash Flow Statements	01 April 2011	
•	GRAP 3 (as revised 2010): Accounting policies, Changes in Accounting Estimates and Errors	•	
•	GRAP 4 (as revised 2010): The Effects of Changes in Foreign Exchange Rates	01 April 2011	
•	GRAP 9 (as revised 2010): Revenue from Exchange	01 April 2011	
•	Transactions GRAP 10 (as revised 2010): Financial Reporting in	01 April 2011	
	Hyperinflationary Economies		
•	GRAP 11 (as revised 2010): Construction Contracts	01 April 2011	
•	GRAP 12 (as revised 2010): Inventories	01 April 2011	
•	GRAP 13 (as revised 2010): Leases	01 April 2011	
•	GRAP 14 (as revised 2010): Events After the Reporting Date	01 April 2011	
•	GRAP 16 (as revised 2010): Investment Property	01 April 2011	
•	GRAP 17 (as revised 2010): Property, Plant and Equipment		
•	GRAP 19 (as revised 2010): Provisions, Contingent	01 April 2011	
	Liabilities and Contingent Assets	- · · · · · · · · · · · · · · · · · · ·	
•	GRAP 100 (as revised 2010): Non-current Assets Held for Sale and Discontinued Operations	01 April 2011	

### 3.2 Standards and interpretations issued, but not yet effective

The municipality has not applied the following standards and interpretations, which have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2012 or later periods:

Standard/ Interpretation:	Effective date:	<b>Expected impact:</b>
	Years beginning on or	
	after	

3.

Annual Financial Statements for the year ended 30 June 2012

### Notes to the Annual Financial Statements

NI.		
Nev	v standards and interpretations (continued)	04 4 1 0040
•	GRAP 23: Revenue from Non-exchange Transactions	01 April 2012
•	IGRAP 7: The Limit on a Defined Benefit Asset, Minimum	01 April 2013
	Funding Requirements and their Interaction	04 Amril 2044
•	GRAP 105: Transfers of functions between entities under	01 April 2014
	common control GRAP 106: Transfers of functions between entities not	01 April 2014
•	under common control	01 April 2014
	GRAP 107: Mergers	01 April 2014
•	GRAP 20: Related parties	01 April 2014 01 April 2013
•	IGRAP 11: Consolidation – Special purpose entities	01 April 2013
	IGRAP 12: Jointly controlled entities – Non-monetary	01 April 2014
	contributions by ventures	01 April 2014
•	GRAP 6 (as revised 2010): Consolidated and Separate	01 April 2014
	Financial Statements	01 April 2014
•	GRAP 7 (as revised 2010): Investments in Associates	01 April 2014
•	GRAP 8 (as revised 2010): Interests in Joint Ventures	01 April 2014
•	GRAP 1 (as revised 2012): Presentation of Financial	01 April 2013
	Statements	o . / .p = o . o
•	GRAP 3 (as revised 2012): Accounting Policies, Change in	01 April 2013
	Accounting Estimates and Errors	
•	GRAP 7 (as revised 2012): Investments in Associates	01 April 2013
•	GRAP 9 (as revised 2012): Revenue from Exchange	01 April 2013
	Transactions	·
•	GRAP 12 (as revised 2012): Inventories	01 April 2013
•	GRAP 13 (as revised 2012): Leases	01 April 2013
•	GRAP 16 (as revised 2012): Investment Property	01 April 2013
•	GRAP 17 (as revised 2012): Property, Plant and Equipment	01 April 2013
•	GRAP 27 (as revised 2012): Agriculture (Replaces GRAP	01 April 2013
	101)	
•	GRAP 31 (as revised 2012): Intangible Assets (Replaces	01 April 2013
	GRAP 102)	
•	IGRAP16: Intangible assets website costs	01 April 2013

#### **GRAP 18: Segment Reporting**

Segments are identified by the way in which information is reported to management, both for purposes of assessing performance and making decisions about how future resources will be allocated to the various activities undertaken by the municipality. The major classifications of activities identified in budget documentation will usually reflect the segments for which an entity reports information to management.

Segment information is either presented based on service or geographical segments. Service segments relate to a distinguishable component of an entity that provides specific outputs or achieves particular operating objectives that are in line with the municipality's overall mission. Geographical segments relate to specific outputs generated, or particular objectives achieved, by an entity within a particular region.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2013.

The municipality does not envisage the adoption of the standard until such time as it becomes applicable to the municipality's operations.

The impact of this standard is currently being assessed.

#### **GRAP 24: Presentation of Budget Information in the Financial Statements**

Annual Financial Statements for the year ended 30 June 2012

## **Notes to the Annual Financial Statements**

#### 3. New standards and interpretations (continued)

Subject to the requirements of paragraph .19, an entity shall present a comparison of the budget amounts for which it is held publicly accountable and actual amounts either as a separate additional financial statement or as additional budget columns in the financial statements currently presented in accordance with Standards of GRAP. The comparison of budget and actual amounts shall present separately for each level of legislative oversight:

- the approved and final budget amounts;
- the actual amounts on a comparable basis; and
- by way of note disclosure, an explanation of material differences between the budget for which the municipality is held publicly accountable and actual amounts, unless such explanation is included in other public documents issued in conjunction with the financial statements, and a cross reference to those documents is made in the notes.

Where an entity prepares its budget and annual financial statements on a comparable basis, it includes the comparison as an additional column in the primary annual financial statements. Where the budget and annual financial statements are not prepared on a comparable basis, a separate statement is prepared called the 'Statement of Comparison of Budget and Actual Amounts'. This statement compares the budget amounts with the amounts in the annual financial statements adjusted to be comparable to the budget.

A comparable basis means that the budget and annual financial statements:

- are prepared using the same basis of accounting i.e. either cash or accrual;
- include the same activities and entities;
- use the same classification system: and
- are prepared for the same period.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2012.

The municipality does not envisage the adoption of the standard until such time as it becomes applicable to the municipality's operations.

The impact of this standard is currently being assessed.

#### **GRAP 103: Heritage Assets**

Grap 103 defines heritage assets as assets which have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

Certain heritage assets are described as inalienable items thus assets which are retained indefinitely and cannot be disposed of without consent as required by law or otherwise.

A heritage asset should be recognised as an asset only if:

- it is probable that future economic benefits or service potential associated with the asset will to the municipality;
   and
- the cost of fair value of the asset can be measured reliably.

The standard required judgment in applying the initial recognition criteria to the specific circumstances surrounding the entity and the assets.

Grap 103 states that a heritage asset should be measured at its cost unless it is acquired through a non-exchange transaction which should then be measured at its fair value as at the date of acquisition.

In terms of the standard, an entity has a choice between the cost and revaluation model as accounting policy for subsequent recognition and should apply the chosen policy to an entire class of heritage assets.

The cost model requires a class of heritage assets to be carried at its cost less any accumulated impairment losses.

Annual Financial Statements for the year ended 30 June 2012

### Notes to the Annual Financial Statements

#### 3. New standards and interpretations (continued)

The revaluation model required a class of heritage assets to be carried at its fair value at the date of the revaluation less any subsequent impairment losses. The standard also states that a restriction on the disposal of a heritage asset does not preclude the entity from determining the fair value.

Grap 103 prescribes that when determining the fair value of a heritage asset that has more than one purpose, the fair value should reflect both the asset's heritage value and the value obtained from its use in the production or supply of goods or services or for administrative purposes.

If a heritage asset's carrying amount is increased as a result of a revaluation, the increase should be credited directly to a revaluation surplus. However, the increase should be recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same heritage asset previously recognised in surplus or deficit. If a heritage asset's carrying amount is decreased as a result of a revaluation, the decrease should be recognised in surplus or deficit. However, the decrease should be debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that heritage asset.

Grap 103 states that a heritage asset should not be depreciated but an entity should assess at each reporting date whether there is an indication that it may be impaired.

In terms of the standard, compensation from third parties for heritage assets that have been impaired, lost or given up, should be included in surplus or deficit when the compensation becomes receivable.

For a transfer from heritage assets carried at a revalued amount to property, plant and equipment, investment property, inventories or intangible assets, the asset's deemed cost for subsequent accounting should be its revalued amount at the date of transfer. The entity should treat any difference at that date between the carrying amount of the heritage asset and its fair value in the same way as a revaluation in accordance with this Standard. If an item of property, plant and equipment or an intangible asset carried at a revalued amount, or investment property carried at fair value is reclassified as a heritage asset carried at a revalued amount, the entity applies the applicable Standard of GRAP to that asset up to the date of change. The entity treats any difference at that date between the carrying amount of the asset and its fair value in accordance with the applicable Standard of GRAP relating to that asset. For a transfer from investment property carried at fair value, or inventories to heritage assets at a revalued amount, any difference between the fair value of the asset at that date and its previous carrying amount should be recognised in surplus or deficit.

The carrying amount of a heritage asset should be derecognised:

- on disposal, or
- · when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of a heritage asset should be determined as the difference between the net disposal proceeds, if any, and the carrying amount of the heritage asset. Such difference is recognised in surplus or deficit when the heritage asset is derecognised.

The effective date of the standard is for years beginning on or after 01 April 2012.

The municipality does not envisage the adoption of the standard until such time as it becomes applicable to the municipality's operations.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

#### GRAP 21: Impairment of non-cash-generating assets

Non-cash-generating assets are assets other than cash-generating assets.

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired.

An municipality assesses at each reporting date whether there is any indication that a non-cash-generating asset may be impaired. If any such indication exists, an entity estimates the recoverable service amount of the asset.

The present value of the remaining service potential of a non-cash-generating asset is determined using one of the following approaches:

- Depreciated replacement cost approach
- Restoration cost approach

Annual Financial Statements for the year ended 30 June 2012

### **Notes to the Annual Financial Statements**

#### 3. New standards and interpretations (continued)

Service units approach

If the recoverable service amount of a non-cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable service amount. This reduction is an impairment loss. An impairment loss is recognised immediately in surplus or deficit. Any impairment loss of a revalued non-cash-generating asset is treated as a revaluation decrease.

An municipality assess at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a non-cash-generating asset may no longer exist or may have decreased. If any such indication exists, an entity estimates the recoverable service amount of that asset.

A reversal of an impairment loss for a non-cash-generating asset is recognised immediately in surplus or deficit. Any reversal of an impairment loss of a revalued non-cash-generating asset is treated as a revaluation increase.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2012.

The municipality does not envisage the adoption of the standard until such time as it becomes applicable to the municipality's operations.

The impact of this standard is currently being assessed.

#### GRAP 26: Impairment of cash-generating assets

Cash-generating assets are those assets held by an municipality with the primary objective of generating a commercial return. When an asset is deployed in a manner consistent with that adopted by a profit-orientated entity, it generates a commercial return.

When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

An entity assesses at each reporting date whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, an municipality estimates the recoverable amount of the asset. When estimating the value in use of an asset, an municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and an municipality applies the appropriate discount rate to those future cash flows.

If the recoverable amount of a cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable amount. This reduction is an impairment loss. An impairment loss is recognised immediately in surplus or deficit. Any impairment loss of a revalued cash-generating asset is treated as a revaluation decrease.

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, an municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally. If the cash inflows generated by any asset or cash-generating unit are affected by internal transfer pricing, an entity use management's best estimate of future price(s) that could be achieved in arm's length transactions in estimating:

- the future cash inflows used to determine the asset's or cash-generating unit's value in use; and
- the future cash outflows used to determine the value in use of any other assets or cash-generating units that are affected by the internal transfer pricing.

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

Annual Financial Statements for the year ended 30 June 2012

## **Notes to the Annual Financial Statements**

#### 3. New standards and interpretations (continued)

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

An municipality assess at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a cash-generating asset may no longer exist or may have decreased. If any such indication exists, an municipality estimates the recoverable amount of that asset.

A reversal of an impairment loss for a cash-generating asset is recognised immediately in surplus or deficit. Any reversal of an impairment loss of a revalued cash-generating asset is treated as a revaluation increase.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2012.

The municipality does not envisage the adoption of the standard until such time as it becomes applicable to the municipality's operations.

The impact of this standard is currently being assessed.

#### **GRAP 25: Employee benefits**

The objective of GRAP25 is to prescribe the accounting and disclosure for employee benefits. The Standard requires an municipality to recognise:

- a liability when an employee has provided service in exchange for employee benefits to be paid in the future; and
- an expense when an municipality consumes the economic benefits or service potential arising from service provided by an employee in exchange for employee benefits.

GRAP25 must be applied by an employer in accounting for all employee benefits, except share based payment transactions.

GRAP25 defines, amongst others, the following:

- Employee benefits as all forms of consideration given by an municipality in exchange for service rendered by employees;
- Defined contribution plans as post-employment benefit plans under which an municipality pays fixed
  contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further
  contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service
  in the current and prior periods;
- Defined benefit plans as post-employment benefit plans other than defined contribution plans;
- Multi-employer plans as defined contribution plans (other than state plans and composite social security programmes) or defined benefit plans (other than state plans) that:
  - pool the assets contributed by various entities that are not under common control; and
  - use those assets to provide benefits to employees of more than one entity, on the basis that contribution and benefit levels are determined without regard to the identity of the municipality that employes the employees concerned:
- Other long-term employee benefits as employee benefits (other than post-employment benefits and termination benefits) that is not due to be settled within twelve months after the end of the period in which the employees render the related service;
- Post-employment benefits as employee benefits (other than termination benefits) which are payable after the completion of employment;
- Post-employment benefit plans as formal or informal arrangements under which an municipality provides postemployment benefits for one or more employees;
- Short-term employee benefits as employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service;
- State plans as plans other than composite social security programmes established by legislation which operate as if they are multi-employer plans for all entities in economic categories laid down in legislation;

Annual Financial Statements for the year ended 30 June 2012

### Notes to the Annual Financial Statements

#### 3. New standards and interpretations (continued)

- Termination benefits as employee benefits payable as a result of either:
  - an entity's decision to terminate an employee's employment before the normal retirement date; or
  - an employee's decision to accept voluntary redundancy in exchange for those benefits;
- Vested employee benefits as employee benefits that are not conditional on future employment.

The standard states the recognition, measurement and disclosure requirements of:

- Short-term employee benefits;
  - All short-term employee benefits;
  - Short-term compensated absences;
  - Bonus, incentive and performance related payments:
- Post-employment benefits: Defined contribution plans;
- Other long-term employee benefits;
- Termination benefits.

The standard states Post-employment benefits: Distinction between defined contribution plans and defined benefit plans:

- Multi-employer plans:
- Defined benefit plans where the participating entities are under common control;
- State plans:
- Composite social security programmes;
- Insured benefits.

The standard states, for Post-employment benefits: Defined benefit plans, the following requirements:

- · Recognition and measurement;
- Presentation;
- Disclosure:
- Accounting for the constructive obligation;
- Statement of financial position;
- Asset recognition ceiling;
- Asset recognition ceiling: When a minimum funding requirement may give rise to a liability;
- Statement of financial performance.

The standard prescribes recognition and measurement for:

- Present value of defined benefit obligations and current service cost:
  - Actuarial valuation method;
  - Attributing benefits to periods of service;
  - Actuarial assumptions;
  - Actuarial assumptions: Discount rate;
  - Actuarial assumptions: Salaries, benefits and medical costs;
  - Actuarial gains and losses;
  - Past service cost.
- Plan assets:
  - Fair value of plan assets;
  - Reimbursements;
  - Return on plan assets.

The standard also deals with Entity combinations and Curtailments and settlements.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2013.

The municipality does not envisage the adoption of the standard until such time as it becomes applicable to the municipality's operations.

The impact of this standard is currently being assessed.

#### **GRAP 104: Financial Instruments**

Annual Financial Statements for the year ended 30 June 2012

## **Notes to the Annual Financial Statements**

#### 3. New standards and interpretations (continued)

The standard prescribes recognition, measurement, presentation and disclosure requirements for financial instruments. Financial instruments are defined as those contracts that results in a financial asset in one municipality and a financial liability or residual interest in another municipality. A key distinguishing factor between financial assets and financial liabilities and other assets and liabilities, is that they are settled in cash or by exchanging financial instruments rather than through the provision of goods or services.

One of the key considerations in initially recognising financial instruments is the distinction, by the issuers of those instruments, between financial assets, financial liabilities and residual interests. Financial assets and financial liabilities are distinguished from residual interests because they involve a contractual right or obligation to receive or pay cash or another financial instrument. Residual interests entitle an municipality to a portion of another municipality's net assets in the event of liquidation and, to dividends or similar distributions paid at management's discretion.

In determining whether a financial instrument is a financial asset, financial liability or a residual interest, an municipality considers the substance of the contract and not just the legal form.

Where a single instrument contains both a liability and a residual interest component, the issuer allocates the instrument into its component parts. The issuer recognises the liability component at its fair value and recognises the residual interest as the difference between the carrying amount of the instrument and the fair value of the liability component. No gain or loss is recognised by separating the instrument into its component parts.

Financial assets and financial liabilities are initially recognised at fair value. Where an municipality subsequently measures financial assets and financial liabilities at amortised cost or cost, transactions costs are included in the cost of the asset or liability.

The transaction price usually equals the fair value at initial recognition, except in certain circumstances, for example, where interest free credit is granted or where credit is granted at a below market rate of interest.

Concessionary loans are loans either received by or granted to another municipality on concessionary terms, e.g. at low interest rates and flexible repayment terms. On initial recognition, the fair value of a concessionary loan is the present value of the agreed contractual cash flows, discounted using a market related rate of interest for a similar transaction. The difference between the proceeds either received or paid and the present value of the contractual cash flows is accounted for as non-exchange revenue by the recipient of a concessionary loan in accordance with Standard of GRAP on Revenue from Non-exchange Revenue Transactions (Taxes and Transfers), and using the Framework for the Preparation and Presentation of Financial Statements (usually as an expense) by the grantor of the loan.

Financial assets and financial liabilities are subsequently measured either at fair value or, amortised cost or cost. An municipality measures a financial instrument at fair value if it is:

- a derivative:
- a combined instrument designated at fair value, i.e. an instrument that includes a derivative and a non-derivative host contract;
- held-for-trading;
- a non-derivative instrument with fixed or determinable payments that is designated at initial recognition to be measured at fair value:
- · an investment in a residual interest for which fair value can be measured reliably; and
- other instruments that do not meet the definition of financial instruments at amortised cost or cost.

Derivatives are measured at fair value. Combined instruments that include a derivative and non-derivative host contract are accounted for as follows:

- Where an embedded derivative is included in a host contract which is a financial instrument within the scope of
  this Standard, an entity can designate the entire contract to be measured at fair value or, it can account for the
  host contract and embedded derivative separately using GRAP 104. A municipality is however required to
  measure the entire instrument at fair value if the fair value of the derivative cannot be measured reliably.
- Where the host contract is not a financial instrument within the scope of this Standard, the host contract and embedded derivative are accounted for separately using GRAP 104 and the relevant Standard of GRAP.

Financial assets and financial liabilities that are non-derivative instruments with fixed or determinable payments, for example deposits with banks, receivables and payables, are measured at amortised cost. At initial recognition, an municipality can however designate such an instrument to be measured at fair value.

Annual Financial Statements for the year ended 30 June 2012

## **Notes to the Annual Financial Statements**

#### 3. New standards and interpretations (continued)

A municipality can only measure investments in residual interests at cost where the fair value of the interest cannot be determined reliably.

Once an municipality has classified a financial asset or a financial liability either at fair value or amortised cost or cost, it is only allowed to reclassify such instruments in limited instances.

An entity derecognises a financial asset, or the specifically identified cash flows of an asset, when:

- the cash flows from the asset expire, are settled or waived:
- significant risks and rewards are transferred to another party; or
- despite having retained significant risks and rewards, a municipality has transferred control of the asset to another municipality.

An municipality derecognises a financial liability when the obligation is extinguished. Exchanges of debt instruments between a borrower and a lender are treated as the extinguishment of an existing liability and the recognition of a new financial liability. Where an municipality modifies the term of an existing financial liability, it is also treated as the extinguishment of an existing liability and the recognition of a new liability.

An municipality cannot offset financial assets and financial liabilities in the statement of financial position unless a legal right of set-off exists, and the parties intend to settle on a net basis.

GRAP 104 requires extensive disclosures on the significance of financial instruments for an municipality's statement of financial position and statement of financial performance, as well as the nature and extent of the risks that an municipality is exposed to as a result of its annual financial statements. Some disclosures, for example the disclosure of fair values for instruments measured at amortised cost or cost and the preparation of a sensitivity analysis, are encouraged rather than required.

GRAP 104 does not prescribe principles for hedge accounting. A municipality is permitted to apply hedge accounting, as long as the principles in IAS 39 are applied.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2013.

The municipality does not envisage the adoption of the standard until such time as it becomes applicable to the municipality's operations.

The impact of this amendment is currently being assessed.

## **Notes to the Annual Financial Statements**

	2212	
Figures in Rand	2012	2011

#### **Investment property**

		2012			2011	
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Investment property	25 910 630	-	25 910 630	25 910 630	-	25 910 630

Reconciliation of investment property - 2012

Opening Total balance Investment property 25 910 630 25 910 630

Reconciliation of investment property - 2011

Opening Total balance Investment property 25 910 630 25 910 630

Investment property is split between land and improvements R25,129,700 and R780,929 respectively:

#### Property, plant and equipment

		2012			2011	
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Land	4 672 250	_	4 672 250	4 669 150	-	4 669 150
Buildings	24 862 789	(1 092 518)	23 770 271	24 706 150	-	24 706 150
Plant	3 886 792	(1 235 871)	2 650 921	3 888 254	(944 296)	2 943 958
Furniture and fixtures	2 435 558	(1 596 711)	838 847	2 460 706	(1 389 838)	1 070 868
Motor vehicles	12 091 336	(5 325 231)	6 766 105	6 714 188	(4 670 395)	2 043 793
Office equipment	3 089 307	(2 669 398)	419 909	3 073 869	(2 453 408)	620 461
Equipment	1 300 349	(575 041)	725 308	845 621	(465 653)	379 968
Infrastructure	569 126 147	(276 387 638)	292 738 509	556 139 130	(260 456 797)	295 682 333
WIP	326 667		326 667	-		-
Landfill sites	132 841	(117 027)	15 814	132 841	(113 864)	18 977
Total	621 924 036	(288 999 435)	332 924 601	602 629 909	(270 494 251)	332 135 658

## **Notes to the Annual Financial Statements**

	2212	
Figures in Rand	2012	2011

#### Property, plant and equipment (continued)

#### Reconciliation of property, plant and equipment - 2012

	Opening balance	Additions	Disposals	Depreciation	Impairment loss	Total
Land	4 669 150	3 100	-	_	-	4 672 250
Buildings	24 706 150	156 639	-	(1 079 218)	(13 300)	23 770 271
Plant	2 943 958	-	-	(291 576)	(1 461)	2 650 921
Furniture and fixtures	1 070 868	71 933	(11 973)	(278 806)	(13 175)	838 847
Motor vehicles	2 043 793	5 377 149	-	(654 837)	-	6 766 105
Office equipment	620 461	262 756	(7 000)	(455 882)	(426)	419 909
Equipment	379 968	460 976	(469)	(109 388)	(5 779)	725 308
Infrastructure	295 682 333	12 987 017	-	(15 930 841)	-	292 738 509
WIP	-	326 667	-	-	-	326 667
Landfill sites	18 977	-	-	(3 163)	-	15 814
	332 135 658	19 646 237	(19 442)	(18 803 711)	(34 141)	332 924 601

#### Reconciliation of property, plant and equipment - 2011

	Opening	Additions	Transfers	Depreciation	Write-out	Total
	balance					
Land	4 669 150	-	-	-	-	4 669 150
Buildings	24 706 150	366 916	(366 916)	-	-	24 706 150
Plant	3 111 944	7 427	1 152 750	(291 576)	(1 036 587)	2 943 958
Furniture and fixtures	1 539 281	151 281	-	(317 771)	(301 923)	1 070 868
Motor vehicles	9 402 569	1 152 750	(1 152 750)	(709 506)	(6 649 270)	2 043 793
Office equipment	5 426 438	307 082	-	(865 760)	(4 247 299)	620 461
Equipment	1 000 354	210 744	96 795	(98 548)	(829 377)	379 968
Infrastructure	295 412 212	192 000	270 121	·	(192 000)	295 682 333
Landfill sites	22 140	-	-	(3 163)	-	18 977
	345 290 238	2 388 200	-	(2 286 324)	(13 256 456)	332 135 658

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

## Intangible assets

		2012			2011	_
	Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value
Intangible assets	141 717	(141 716)	1	141 717	(141 716)	1
December of intervalle						

#### Reconciliation of intangible assets - 2012

	Opening balance	lotai	
Intangible assets		1	1

#### Reconciliation of intangible assets - 2011

	Opening balance	Total	
Intangible assets	1		1

Annual Financial Statements for the year ended 30 June 2012

## **Notes to the Annual Financial Statements**

	0040	
Figures in Rand	2012	2011

#### 7. Investments in controlled entities

Name of company	Held by	% holding	% holding	Carrying	Carrying
		2012	2011	amount 2012	amount 2011
Blue Crane Route Development Agend	y Blue Crane Route Municipality	100.00 %	100.00 %	4 721 105	3 177 807

#### **Restrictions relating to Controlled entities**

The 100% investment in this Service entity (subsidiary) was acquired at no cost. Therefore no value can be reflected on the face of the Statement of Financial Position.

#### 8. Other financial assets

Loans and receivables Long term loans Loans are repayble in monthly installments over periods of three to twenty years. Certain loans have a fixed interest rate of 5% and others are linked to prime interest rate	25 600	26 408
	-	-
	-	-
	-	-
	25 600	26 408
Non-current assets		
Loans and receivables	21 158	23 692
Current assets		
Loans and receivables	4 442	2 716
Non-current assets	21 158	23 692
Current assets	4 442	2 716
	25 600	26 408

The municipality has not reclassified any financial assets from cost or amortised cost to fair value, or from fair value to cost or amortised cost during the current or prior year.

There were no gains or losses realised on the disposal of held to maturity financial assets in 2012 and 2011, as all the financial assets were disposed of at their redemption date.

For debt securities classified as at fair value through surplus or deficit, the maximum exposure to credit risk at the reporting date is the carrying amount.

## 9. Financial assets by category

The accounting policies for financial instruments have been applied to the line items below:

#### 2012

Financial	Total
assets	
amortised	
25 600	25 600
1 151 596	1 151 596
1 794 933	1 794 933
19 846 934	19 846 934
9 821 698	9 821 698
32 640 761	32 640 761
	assets amortised 25 600 1 151 596 1 794 933 19 846 934 9 821 698

## **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011
1.94.00 1.44.14		

## Financial assets by category (continued)

2011

	Financial assets amortised	Total
Other financial assets	26 408	26 408
Other receivables from exchange transactions	435 309	435 309
Other receivables from non-exchange transactions	4 088 960	4 088 960
Cash and cash equivalents	23 105 708	23 105 708
Trade receivables from exchange transaction	8 777 571	8 777 571
	36 433 956	36 433 956

Annual Financial Statements for the year ended 30 June 2012

### **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011
Figures in Rand	2012	2011

#### 10. Employee benefit obligations

#### Defined benefit plan

To value the PRMA liability in respect of all eligible Blue Crane Route Municipality employees who belong to one of the following medical schemes:Bonitas, Hosmed, Key Health, LA Health, Samwumed

Data was used in respect of 66 active members and 22 pensioners entitled to a post-retirement medical scheme contribution subsidy. The net increase of 2 active employees can be attributed to 3 active employees leaving Blue Crane Route Municipality since the previous valuation, 2 active members terminating their medical scheme membership, 6 new active employees, 1 active employee becoming a pensioner, 3 active members over the retirement age being valued as pensioners and 1 pensioner being reinstated.

The entire zero-coupon South African Bond Yield curve as at 29 June 2012 in the PRMA valuation of Blue Crane Route Municipality was used. Therefore, a single assumption for the discount rate is not shown.

Since the discount rates are described using a yield curve, a yield curve is also used to describe future medical inflation. Future medical inflation is assumed to be 1% lower than the valuation discount rate at each term to maturity.

The assumtion was made that the CPI to be 2.5% per annum lower than the discount rate at each term to maturity. It was believed that a long-term gap of approximately 2.5% between CPI and the valuation discount rate is reasonable for long term valuation purposes.

#### Post retirement medical aid plan

The calculation is based on 88 members (2011: 86) with an average age of 51 (2011: 50.3) and 1 average dependants (2011: 1.4) and an average monthly contribution of R1,619.4 (2011: R1,425.73)

Annual Financial Statements for the year ended 30 June 2012

## **Notes to the Annual Financial Statements**

Figures in Rand		2012	2011
10. Employee benefit obligations (continued)			
The amounts recognised in the statement of financial position are as f	follows:		
Carrying value Present value of the defined benefit obligation-wholly unfunded Service and interest cost Benefits paid Actuarial (gain) / loss recognised in the year		13 782 022 1 492 000 (365 000) 544 454	14 644 022 1 932 000 (354 000) (2 440 000)
Net liability	- -	15 453 480	13 782 022
Non-current liabilities Current liabilities	-	14 997 358 456 122 <b>15 453 480</b>	13 416 645 365 377 13 782 022
Real discount rate Accrued PS liability as at 30 June 2012 Plus Service cost Plus interest cost Less benefits paid during 2012/2013 Projected PS liability as at 30 June 2013	2% 13 307 206 566 819 739 842 (453 807) 14 160 060	1% (Base) 15 453 480 695 168 861 173 (456 122) 16 553 699	0% 18 094 041 856 832 1 010 461 (458 466) 19 502 868

The service cost in the above table represents the increase in the liability due to the additional years of service accrued by active members. For the base case, where we assumed that the gap or real discount rate was 1%, we project a service cost of R0.695 million for the year ahead. It should be noted that pensioners are not included in this figure since they do not accrue any extra years of service

The interest cost is based on the discount rate assumption for the current valuation which is based on the Zero-coupon Bond Yield Curve of South Africa as at 30 June 2012, the liability accrued as at 29 June 2012 and the contributions paid during the financial year.

The benefits paid during 2012/2013 is the estimated medical scheme contributions paid by Blue Crane Route Municipality with respect to PRMA receiving members during the period 1 July 2012 to 30 June 2013.

#### Changes in the present value of the defined benefit obligation are as follows:

Opening balance	4 678 175	3 100 175
Net expense recognised in the statement of financial performance	1 127 000	1 578 000
Closing balance	5 805 175	4 678 175

Annual Financial Statements for the year ended 30 June 2012

### **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011
10. Employee benefit obligations (continued)		
Net expense recognised in the statement of financial performance		
Current service cost	662 000	938 000
Interest cost Benefits paid	830 000 (365 000)	994 000 (354 000)
Total included in employee related costs	1 127 000	1 578 000
Indicator	Past service	Sensitivity to
	liability	medical
1%	18 094 041	inflation
Base	15 453 480	17.0070
-1%	13 307 206	-13.89%

These results indicate the extent to which the PRMA liability is sensitive to the difference between long-term medical inflation and the discount rate. The appropriate gap between these two long term rates is a matter of judgement, and the sensitivity of the results to the assumed gap does not mean that the central results are not reasonable.

#### Key assumptions used

The past service liability has decreased by 5.89% since the previous valuation.

From the previous valuation, the past-service liability was expected to grow with interest, service cost and reduce by benefits paid to pensioners over the past year. The service cost represents the increase in the liability due to the additional year of service accrued by active members. The projected past-service liability as at 30 June 2012 based on the previous valuation is R14.909m, which represents an increase of 8.17%. However, the past service liability produced in this valuation is significantly higher at R15.453m, which represents a 12.13% decrease from the previous valuation. The reasons for this difference are outlined below:

#### 1. Economic and actuarial assumptions:

The change in the liability due to changes in actuarial assumptions was 0.44%. This was primarily due to change in the CPI assumption from 3% to 2.5% lower than the discount rate, which in turn resulted in a higher salary inflation assumption as the gap between salary inflation and the discount rate reduced from 2% to 1.5% (as salary inflation is assumed to be 1% higher than CPI). A higher salary inflation assumption results in a higher rate of increase for the maximum subsidy and thus, this has the effect of increasing the liability.

#### 2. Medical contribution increases

The medical aid contributions are expected to increase with medical inflation, which was expected to be 5.1% in the previous valuation. Upon investigation of the actual medical contribution rates in 2012, it was found that the rates increased by an average of 8.05%, which is approximately 3% higher than what was anticipated. This has resulted in an increase in liability of 2.78%.

## 3. Membership changes

There has been a net increase in membership of 2 members. This change has caused an increase in liability of 0.43%.

#### 11. Inventories

Work in progress Consumable stores Water	680 635 819 456 152 942	61 696 760 296 119 760
	1 653 033	941 752

Stores issued amounted to R 1 244 823 and R 1 061 880 (2011).

## **Notes to the Annual Financial Statements**

rigui	res in Rand	2012	2011
12.	Other receivables from exchange transactions		
Empl	loyee costs in advance	-	5 504
Depo	osits	537 579	14 000
	er receivables	600 684	415 805
Coun	nsilors overpayments	13 333	<del>-</del>
		1 151 596	435 309
Othe	er receivables is a financial asset which is classified as loans and receivables. I	No amortisation was applied.	
Fair v	value is estimated at cost.		
13.	Other receivables from non-exchange transactions		
	ernment grants and subsidies	1 293 373	3 602 145
	perty rates	383 112	254 535
Othe	er receivables from non-exchange revenue	118 448	232 280
		1 794 933	4 088 960
	perty rates		
	perty rates	4 462 350	2 904 700
PIOVI	rision for bad debts: Property rates	(4 079 238) 383 112	(2 650 165) <b>254 535</b>
			204 000
	perty rates age analysis ent (0-30days)	258 031	204 082
	0 days	51 099	53 238
	0 days	36 654	96 563
	20 days	32 576	18 052
> 121	1 days	4 083 990	2 532 765
		4 462 350	2 904 700
	vision for bad debts: Property rates		
	airment balance prior year	(2 650 165)	(1 889 977)
	tributions to provision t impairment written off against provision	(1 607 645) 178 572	(1 127 686) 367 498
DCDI	impairment written on against provision	(4 079 238)	(2 650 165)
	er receivables from non-exchange transactions conal backpay	231 831	232 280
	ision for bad debts	(231 831)	232 200
	rance claims	118 448	-
Balaı	nce	118 448	232 280
Prior	r period error note 42		
	nce previously reported	-	3 565 427
Adjus	sted for VAT prior year		36 718
	tated		3 602 145

As of 30 June 2011, other receivables from non-exchange transactions of R 1 607 546 (2011: R 1 127 686) were impaired and provided for.

The amount of the provision was R 4 079 238 as at 30 June 2012 (2011: R 2 650 165).

Other receivables from non-exchange transactions are financial assets classified as loans and receivables. No amortisation was applied. Fair value was estimated at cost.

## **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011

#### 13. Other receivables from non-exchange transactions (continued)

#### Credit quality of other receivables from non-exchange transactions

The credit quality of other receivables from non-exchange transactions that are neither past nor due nor impaired can be assessed by reference to external credit ratings (if available) or to historical information about counterparty default rates:

Fair value of other receivables from non-exchange transactions		
Other receivables from non-exchange transactions	1 794 933	4 088 960
The fair value has been determined by using the face value of the outstanding capital.		
14. Trade receivables from exchange transactions		
Gross balances Electricity Water Sanitation Sewerage Refuse Other	7 528 857 8 994 444 1 373 355 4 197 714 6 937 538 711 971 <b>29 743 879</b>	6 269 623 7 918 202 1 316 779 3 667 942 5 980 802 903 046 26 056 394
Less: Provision for debt impairment Electricity Water Sanitation Sewerage Refuse Other	(2 119 403) (6 984 550) (1 208 368) (3 353 802) (5 685 702) (570 356) (19 922 181)	(1 666 087) (6 051 780) (1 080 462) (2 865 694) (4 785 192) (829 608) (17 278 823)
Net balance Electricity Water Sanitation Sewerage Refuse Other	5 409 454 2 009 894 164 987 843 912 1 251 836 141 615 9 821 698	4 603 536 1 866 422 236 317 802 248 1 195 610 73 438 8 777 571
Electricity Current (0 -30 days) 31 - 60 days 61 - 90 days 91 - 120 days >121 days	3 982 171 566 049 326 919 236 165 2 417 553 7 528 857	3 426 400 629 969 250 533 208 835 1 753 886 6 269 623

Figures in Rand	2012	2011
14. Trade receivables from exchange transactions (continued)		
Water		
Current (0 -30 days)	1 067 172	981 556
31 - 60 days	400 177	384 424
61 - 90 days 91 - 120 days	422 701 304 620	405 064 329 834
>121 days	6 799 774	5 817 324
	8 994 444	7 918 202
Samitatian		
Sanitation Current (0 -30 days)	50 304	61 961
31 - 60 days	14 916	14 101
61 - 90 days	14 648	13 927
91 - 120 days	14 763	13 518
>121 days	1 278 724	1 213 271
	1 373 355	1 316 778
Sewerage		
Current (0 -30 days)	439 287	428 375
31 - 60 days	172 163	134 895
61 - 90 days	159 333	117 510
91 - 120 days	144 929	113 352
>121 days	3 282 002 4 197 714	2 873 810 3 667 942
		0 007 542
Refuse Current (0 -30 days)	594 750	582 307
31 - 60 days	254 834	202 453
61 - 90 days	239 999	185 128
91 - 120 days	221 289	180 007
>121 days	5 626 666	4 830 907
	6 937 538	5 980 802
Other	40.600	40.200
Current (0 -30 days) 31 - 60 days	40 622 14 998	46 388 15 567
61 - 90 days	13 819	79 249
91 - 120 days	32 186	10 525
>121 days -	610 346	751 317
	711 971	903 046
Summary of debtors by customer classification		
Consumers		
Current (0 -30 days)	6 174 305	5 526 988
31 - 60 days	1 423 137	1 381 411
61 - 90 days	1 177 419	1 051 410
91 - 120 days >121 days	953 953 20 015 065	856 068 17 240 517
< 121 uays		
Less: Provision for debt impairment	29 743 879 (19 922 181)	26 056 394 (17 278 823)
	9 821 698	8 777 571
		<u> </u>

## **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011
14. Trade receivables from exchange transactions (continued)		
Reconciliation of debt impairment provision		
Balance at beginning of the year	(17 278 823)	(14 862 444)
Contributions to provision	(5 231 914)	(9 354 356)
Debt impairment written off against provision	2 588 556	6 937 977

#### Credit quality of trade receivables from exchange transactions

The credit quality of consumer debtors that are neither past nor due nor impaired can be assessed by reference to external credit ratings (if available) or to historical information about counterparty default rates:

#### Fair value of trade receivables from exchange transactions

Trade receivables from exchange transactions

9 821 698 8 777 571

(17 278 823)

(19 922 181)

The fair value has been determined by using the face value of the outstanding capital.

#### Trade receivables impaired

As of 30 June 2012, consumer debtors of R 2 588 556 (2011: R 6 937 977) were impaired and provided for.

The amount of the provision was R 19 922 181 as at 30 June 2012 (2011: R 17 278 823).

## **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011
15. Cash and cash equivalents		
Cash and cash equivalents consist of:		
Cash on hand	905	905
Bank balances	1 204 868	1 014 110
Short-term deposits	18 641 161	22 090 693
	19 846 934	23 105 708

## The municipality had the following bank accounts

Account number / description		statement bala		Ca 30 June 2012	ash book baland	
ABSA Bank - Fixed deposit - 2053825035	7 500	7 500	7 500	7 500	7 500	7 500
ABSA Bank - Fixed deposit - 2055844786	21 679	20 612	19 210	21 679	20 612	19 210
ABSA Bank - Fixed deposit - 2064372621	-	289	285	-	289	285
ABSA Bank - Call account - 2069984156	-	-	10 237 092	-	-	10 237 092
ABSA Bank - Fixed deposit - 2084303510	-	12 497	12 174	-	12 497	12 173
ABSA Bank - Call account - 9067623600	8 135 070	6 147 075	2 758 094	8 171 816	6 147 075	2 758 094
ABSA Bank - Fixed deposit - 3064335048	-	22 599	22 033	-	22 599	22 033
ABSA Bank - Fixed deposit - 4064313202 ABSA Bank - Fixed deposit -	-	13 526 29 891	13 113 29 009	-	13 526 29 891	13 113 29 009
5024312404 ABSA Bank - Fixed deposit -	_	13 089	12 729	_	13 089	12 729
9064335011 ABSA Bank - Fixed deposit -	_	29 513	28 651	_	29 513	28 651
9073206933 ABSA Bank - Call account -	-	269 692	48 913	-	269 692	48 913
99216529966 Nedbank - Money market -	6 262	6 424	6 574	6 262	6 424	6 574
1263036023 Nedbank - Fixed deposit -	4 600	4 600	4 600	4 600	4 600	4 600
18312491 Nedbank - Money market - 1263034756	65 016	62 777	60 429	65 016	62 777	60 429
First National Bank - Money market - 74255023258	-	3 253 591	3 077 122	-	3 253 591	3 077 122
ABSA - Cheque account - 2200000008	938 177	942 357	637 053	1 190 050	1 005 843	525 227
ABSA - Cheque account - 4064779134	13 026	29 647	3 249 065	14 818	8 266	3 248 630
Investec - Fixed deposit - 50004430117	10 315 114	12 197 019	-	10 364 288	12 197 019	-
Total	19 506 444	23 062 698	20 223 646	19 846 029	23 104 803	20 111 384

## **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011
16. Other financial liabilities		
Held at amortised cost Absa Bank loan Total loan of R3,5 million was taken up from ABSA Bank (R1000 000 on 19/10/2010 and R2 500 000 on 06/06/2012). Installments are R125 114.50 (9.75%) and R321 680.34 (9.74%) respectively. Both loans are over a period of 5 years and is semi-yearly payable	3 137 548	812 513
	3 137 548	812 513
Non-current liabilities At amortised cost	2 535 315	637 372
Current liabilities At amortised cost	602 233 2 535 315 602 233 3 137 548	175 141 637 372 175 141 <b>812 513</b>
17. Finance lease obligation		
Minimum lease payments due - within one year - in second to fifth year inclusive	883 026 270 193	890 237 1 153 219
less: future finance charges	1 153 219 (112 752)	2 043 456 (319 786)
Present value of minimum lease payments	1 040 467	1 723 670
Present value of minimum lease payments due - within one year - in second to fifth year inclusive	778 972 261 495 <b>1 040 467</b>	683 203 1 040 467 <b>1 723 670</b>
Non-current liabilities Current liabilities	261 495 778 972	1 040 467 683 203
	1 040 467	1 723 670
Prior period error note 42  Balance previously reported (Current & Non-Current)  Adjusted for previous years redemption calculations on leases  Adjusted for previous years redemption calculations on leases - Prior to 2011	- - -	1 864 968 (192 218) 50 920
Restated	-	1 723 670

It is municipality policy to lease certain [property]motor vehicles and equipment under finance leases.

The average lease term was 3-5 years and the average effective borrowing rate was 9%.

Interest rates are fixed at the contract date. No arrangements have been entered into for contingent rent.

The municipality's obligations under finance leases are secured by the lessor's charge over the leased assets.

All financial leases before 1 July 2008 are treated as contingent payment.

There is no subleases

## **Notes to the Annual Financial Statements**

	2212	
Figures in Rand	2012	2011

#### 18. Unspent conditional grants and receipts

Unspent conditional grants and receipts comprises of:

#### Unspent conditional grants and receipts

Other grants 1 242 760 3 538 861

The nature and extent of government grants recognised in the annual financial statements and an indication of other forms of government assistance from which the municipality has directly benefited.

Unfulfilled conditions and other contingencies attaching to government assistance that has been recognised.

See note for reconciliation of grants from National/Provincial Government.

These amounts are invested in a ring-fenced investment until utilised.

CBP Ward Implementation	Grant description	Unspent balance 2011	Receipts	Adjustments / written off	Transfer operating expenditure	Transfer capital expenditure	Total
Proc Grant: Matric Outreach		2 193	-	(2 193)	-	-	-
Cacadu: Environmental Health Vehicle         -         195 460         -         -         (195 460)         -           MSIG Funds         -         790 000         -         (790 000)         -         -           DWAF         678 535         -         -         (592 343)         -         86 192           Aeroville Cemetery         46 543         -         -         (22 971)         (5 262)         -           Library         28 233         -         -         (1450 000)         -         -           FMG         -         1450 000         -         (1450 000)         -         -           Valuations         111 132         -         -         (12 905)         (6 139)         -           Valuations         111 132         -         -         (12 905)         (6 139)         -           Valuations         111 132         -         -         (12 905)         (6 139)         -           Valuations         111 132         -         -         (12 905)         (6 139)         -           PEC         190 44         -         -         (12 905)         (6 139)         -           PER         1 9044         -	Prov Grant: Matric Outreach	-		-	(2 400	-	-
Health Vehicle   MSIG Funds		-		-	-	(105.460)	40 000
MSIG Funds		-	195 400	-	-	(193 400)	-
Aeroville Cemetery	MSIG Funds	-	790 000	-	(790 000	) -	-
Library		678 535	-	-	(592 343	-	86 192
FMG         -         1 450 000         -         (1 450 000)         -	Aeroville Cemetery	46 543	-	(46 543)	-	-	-
CIP Funds         169 487         -         (169 487)         -	Library	28 233	-	-			-
Valuations         111 132         -         -         (111 132)         -         -           IEC         19 044         -         -         (12 905)         (6 139)         -           DR WH CRAIB TRUST         13 015         -         -         13 015           FUND         Free Basic services         11 945         -         -         (11 945)         -         -           LED-ZAMA Ukuphila Trust         34 522         -         -         (34 522)         -         -           Deployment of LED         -         67 187         -         (24 797)         -         42 390           assistance         IDP         69 191         50 000         -         (119 191)         -         -           Zoning Map         14 853         -         -         (14 853)         -         -         -         355 718           Stormwater         -         0         14 853         -         -         -         -         355 718         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	_		1 450 000	-	(1 450 000	) -	-
IEC			-	(169 487)	-	-	-
DR WH CRAIB TRUST   13 015			-	-			-
FUND Free Basic services			-	-	(12 905	) (6 139)	
LED-ZAMA Ukuphila Trust         34 522         -         -         (34 522)         -         -         42 390           Deployment of LED         -         69 191         50 000         -         (119 191)         -         -         -           IDP         69 191         50 000         -         (119 191)         -         -         -           Zoning Map         14 853         -         -         (14 853)         -		13 015	-	-	-	-	13 015
Deployment of LED			-	-			-
assistance IDP 69 191 50 000 - (119 191) Zoning Map 14 853 (14 853) Cacadu: Roads & 355 718 (14853) Stormwater  Project Consolidate 92 381 - (31 899) (60 482) Environmental Impact 63 000 - (63 000) Spatial development 29 950 - (4 701) (25 249) Framework  Water services Fund 100 000 - (100 000) CMIP Trust 151 861 - (93 582) (58 279)  NER - 29 000 - (194 346) - 34 635  Cacadu: Taxi Rank 104 110 (194 346) - 34 635  Cacadu: Rainwater 261 736 314 549 - (574 141) - 2 144  Harvesting  Cacadu: Arts & Crafts 100 000 - (68 000) (32 000) Cacadu: Elect Masterplan 826 366 - (749 055) - (77 311) - C Cacadu: Library Grant 2 685 - (1 981) (704) Cacadu: Fire fighters - 375 000 - (196 953) - 178 047  Skills Development 248 392 292 599 - (366 223) - 174 768  National Treasury: Audit 3 969 - (3 969) - 174 768		34 522	-	-			-
IDP		-	67 187	-	(24 797	-	42 390
Zoning Map         14 853         -         -         (14 853)         -         -           Cacadu: Roads & 355 718         -         -         -         -         355 718           Stormwater         -         -         -         -         -         355 718           Project Consolidate         92 381         -         (31 899)         (60 482)         -         -           Environmental Impact         63 000         -         (63 000)         -         -         -         -           Spatial development         29 950         -         (4 701)         (25 249)         -							
Cacadu: Roads & Stormwater       355 718       -       -       -       -       -       355 718         Project Consolidate       92 381       -       (31 899)       (60 482)       -       -       -         Environmental Impact       63 000       -       (63 000)       -       -       -       -       -         Spatial development       29 950       -       (4 701)       (25 249)       - <t< td=""><td></td><td></td><td>50 000</td><td>-</td><td></td><td></td><td>-</td></t<>			50 000	-			-
Stormwater   Project Consolidate   92 381   - (31 899)   (60 482)   -   -   -			-	-	(14 853	) -	-
Project Consolidate         92 381         -         (31 899)         (60 482)         -		355 /18	-	-	-	-	355 /18
Environmental Impact 63 000 - (63 000)		00 204		(24.000)	(00.400	`	
Spatial development framework       29 950       -       (4 701)       (25 249)       -       <			-		(60 482	) -	-
framework         Water services Fund         100 000         -         (100 000)         -			-		/2E 240	-	-
Water services Fund         100 000         -         (100 000)         -	·	29 950	-	(4 701)	(25 249	-	-
CMIP Trust         151 861         -         (93 582)         (58 279)         -         -           NER         -         29 000         -         -         -         (29 000)         -           Dept of housing         -         1 977 981         -         (1 943 346)         -         34 635           Cacadu: Taxi Rank         104 110         -         -         -         (104 110)         -           Cacadu: Rainwater         261 736         314 549         -         (574 141)         -         2 144           Harvesting         -         -         (68 000)         (32 000)         -         -         -           Cacadu: Arts & Crafts         100 000         -         (68 000)         (32 000)         -         -         -           Cacadu: Elect Masterplan         826 366         -         (749 055)         -         (77 311)         -           Cacadu: Library Grant         2 685         -         (1 981)         (704)         -         -           Cacadu: Fire fighters         -         375 000         -         (196 953)         -         178 047           Skills Development         248 392         292 599         -         (366 223)<		100 000		(100,000)	_		
NER         -         29 000         -         -         -         (29 000)         -           Dept of housing         -         1 977 981         -         (1 943 346)         -         34 635           Cacadu: Taxi Rank         104 110         -         -         -         -         (104 110)         -           Cacadu: Rainwater         261 736         314 549         -         (574 141)         -         2 144           Harvesting         Cacadu: Arts & Crafts         100 000         -         (68 000)         (32 000)         -         -         -           Cacadu: Elect Masterplan         826 366         -         (749 055)         -         (77 311)         -           Cacadu: Library Grant         2 685         -         (1 981)         (704)         -         -           Cacadu: Fire fighters         -         375 000         -         (196 953)         -         178 047           Skills Development         248 392         292 599         -         (366 223)         -         174 768           National Treasury: Audit         3 969         -         -         (3 969)         -         -			_		- (58 270	· -	_
Dept of housing         -         1977 981         -         (1 943 346)         -         34 635           Cacadu: Taxi Rank         104 110         -         -         -         -         (104 110)         -           Cacadu: Rainwater         261 736         314 549         -         (574 141)         -         2 144           Harvesting         -         -         (68 000)         (32 000)         -		131 001	29 000	(33 302)	(30 27 3		_
Cacadu: Taxi Rank       104 110       -       -       -       -       (104 110)       -         Cacadu: Rainwater       261 736       314 549       -       (574 141)       -       2 144         Harvesting       Cacadu: Arts & Crafts       100 000       -       (68 000)       (32 000)       -       -       -         Cacadu: Elect Masterplan       826 366       -       (749 055)       -       (77 311)       -         Cacadu: Library Grant       2 685       -       (1 981)       (704)       -       -         Cacadu: Fire fighters       -       375 000       -       (196 953)       -       178 047         Skills Development       248 392       292 599       -       (366 223)       -       174 768         National Treasury: Audit       3 969       -       -       (3 969)       -       -       -		_		_	(1 943 346		34 635
Cacadu: Rainwater       261 736       314 549       - (574 141)       - 2 144         Harvesting       - (68 000)       (32 000)		104 110	-	_	(1010010		-
Harvesting         Cacadu: Arts & Crafts       100 000       - (68 000)       (32 000)        -         Cacadu: Elect Masterplan       826 366       - (749 055)       - (77 311)       -         Cacadu: Library Grant       2 685       - (1 981)       (704)        -         Cacadu: Fire fighters       - 375 000       - (196 953)       - 178 047         Skills Development       248 392       292 599       - (366 223)       - 174 768         National Treasury: Audit       3 969       (3 969)        -			314 549	_	(574 141		2 144
Cacadu: Arts & Crafts       100 000       -       (68 000)       (32 000)       -       -         Cacadu: Elect Masterplan       826 366       -       (749 055)       -       (77 311)       -         Cacadu: Library Grant       2 685       -       (1 981)       (704)       -       -         Cacadu: Fire fighters       -       375 000       -       (196 953)       -       178 047         Skills Development       248 392       292 599       -       (366 223)       -       174 768         National Treasury: Audit       3 969       -       -       (3 969)       -       -       -			0		(0	,	
Cacadu: Elect Masterplan       826 366       -       (749 055)       -       (77 311)       -         Cacadu: Library Grant       2 685       -       (1 981)       (704)       -       -         Cacadu: Fire fighters       -       375 000       -       (196 953)       -       178 047         Skills Development       248 392       292 599       -       (366 223)       -       174 768         National Treasury: Audit       3 969       -       -       (3 969)       -       -       -		100 000	-	(68 000)	(32 000	) -	-
Cacadu: Library Grant       2 685       -       (1 981)       (704)       -       -         Cacadu: Fire fighters       -       375 000       -       (196 953)       -       178 047         Skills Development       248 392       292 599       -       (366 223)       -       174 768         National Treasury: Audit       3 969       -       -       (3 969)       -       -			-		-		-
Cacadu: Fire fighters       -       375 000       -       (196 953)       -       178 047         Skills Development       248 392       292 599       -       (366 223)       -       174 768         National Treasury : Audit       3 969       -       -       (3 969)       -       -			-		(704		-
Skills Development       248 392       292 599       - (366 223)       - 174 768         National Treasury : Audit       3 969       - (3 969)		-	375 000	. ,			178 047
		248 392	292 599	-			174 768
cost	National Treasury : Audit	3 969	-	-	(3 969	) -	-
	cost						

## **Notes to the Annual Financial Statements**

Figures in Rand					2012	2011
18. Unspent conditional grants EPWP	s and receipts (c	ontinued) 253 000	_	(176 754)	-	76 246
Cacadu PMS	-	229 228	_	(229 228)		-
DWA (Masimbambane)	-	1 207 058	-	(194 110)	(773 343)	239 605
	3 538 861	7 273 462	(1 367 159)	(7 048 497)	(1 190 625)	1 242 760
Grant description	Unspent balance 2010	Receipts	Adjustments / written off	Transfer operating expenditure	Transfer capital expenditure	Total
MIG	(3 475 499)	16 773 000	(50 726)	(566 116)	(13 974 031)	(1 293 372
	(3 475 499)	16 773 000	(566 116)	(566 116)	(13 974 031)	(1 293 372
19. Provisions						
Reconciliation of provisions - 20	012					
			Opening	Additions	Utilised during	Total
			Balance		the year	
Performance bonus Environmental rehabilitation			245 328 232 907	456 600 159 427	(245 328)	456 600 392 334
Environmental rendomation		-	478 235	616 027	(245 328)	848 934
Reconciliation of provisions - 20	011	-				
			Opening Balance	Additions	Utilised during the year	Total
Performance bonus			353 156	512 572	(620 400)	245 328
Shortfall pension fund			357 916	400.047	(357 916)	-
Environmental rehabilitation		-	40 260	192 647	(070.040)	232 907
		-	751 332	705 219	(978 316)	478 235
Prior period error note 42						
Balance previously reported					-	768 303 (255 731)
	ance Ronueses					
Adjusted for Provision for Perform Adjusted for balance prior to 2011					-	(267 244)

The estimation of the current liability to rehabilitate the landfill sites were performed by Bosch Munitech Bosch Munitech are not connected to the municipality. The full report is available on request. The amount is made up out of three sites ,Somerset East, Cookhouse and Pearston

Figures in Rand	2012	2011
20. Payables from exchange transactions		
Trade payables	7 964 120	9 262 037
Payments received in advanced	362 101	1 340 136
CÓID	799 528	434 601
ccrued leave pay	2 129 442	2 533 355
Deposits received	62 439	43 265
	11 317 630	13 613 394
rior period error note 42		
Balance previously reported	_	13 017 309
Adjusted for salaries and wages (Backpay - Job Evaluation)	_	61 838
Adjusted for BKB (Short payment on invoice 522638, o/n 29079	_	456
Adjusted for SALGA - 98080 Levies raised as creditor less than invoice	_	26 203
djusted for reverse discount as per previous journal Z11	_	88 419
djusted for AUDITOR-GENERAL: Developement agency audit cost previous year.	_	556 116
djusted for salaries and wages (Backpay - Job Evaluation) prior to 2011	_	48 875
	-	
djusted for SALGA (Annual membership levy 2006/07 credit) prior to 2011	<del>-</del>	(26 231
djusted for Telkom order 25534 - Cancelled	-	(59 383
djusted for Eco Route order cancelled	-	(99 380
djusted for SARS PAYE (May/June 2011) IRP5 recon difference djusted for Write-off unknown deposits - previous year	-	(10 (818)
Restated		13 613 394
11. Trade and other payables from non-exchange		
Dept of Roads - Licences	40 707	117 359
2. VAT payable		
/AT	2 196 910	1 642 014
Prior period error note 42 Salance previously reported	_	1 765 10
Adjusted VAT incorrectly declared on traffic fines 2010/11	_	(12 906
djusted for VAT on traffic fines incorrect 2008/09	_	(11 695
djusted for VAT on traffic fines incorrect 2009/10	_	(8 342
djust for Additional VAT claim MAXPROF - INPUT 2009/10	_	
	-	(68 702
djust for Additional VAT claim MAXPROF - INPUT 2010/11	-	(52 269
djust for error in VAT recon for April 2010 - OUTPUT 2009/10	-	(3 558
djust for Additional VAT claim MAXPROF - OUTPUT 2009/10	-	(1 408
djust for Additional VAT claim MAXPROF - OUTPUT 2010/11	-	(926
djust for Reverse VAT on housing projects - wrongly claimed	-	36 718
Restated		1 642 014
'AT is payable on the receipts basis. VAT is claimed from and paid over to SARS only r payment is received from debtors.	once payment is made on	a tax invoice
3. Consumer deposits		
	. =	4 =00 ====
Electricity	1 713 208	1 583 790

Figures in Rand	2012	2011
24. Financial liabilities by category		
The accounting policies for financial instruments have been applied to the line items	below:	
2012		
Trade and other payables	Financial liabilities at amortised cost 11 317 630	Total 11 317 630
2011		
2011	Financial	Tatal
Trade and other payables	Financial liabilities at amortised cost 13 613 394	Total 13 613 394
25. Revenue		
Property rates Service charges Rental of facilities & equipment	7 557 164 78 671 765 158 227	5 947 411 71 231 600 84 248
Interest received – trading Income from agency services Fines	2 701 083 583 878 139 928	2 479 734 737 193 105 092
Licences and permits Government grants & subsidies Miscellaneous other revenue	831 535 59 812 095 134 668	1 153 225 56 807 290 1 283
	150 590 343	138 547 076
The amount included in revenue arising from exchanges of goods or services are as follows:		
Service charges Rental of facilities & equipment Interest received – trading	78 671 765 158 227 2 701 083	71 231 600 84 248 2 479 734
Income from agency services Licences and permits Miscellaneous other revenue	583 878 831 535 134 668	737 193 1 153 225 1 283
iviscendreous other revenue	83 081 156	75 687 283
The amount included in revenue arising from non-exchange transactions is as follows:		
Property rates Fines	7 557 164 139 928	5 947 411 105 092
Government grants & subsidies	59 812 095	56 807 290
	67 509 187	62 859 793

Annual Financial Statements for the year ended 30 June 2012

## **Notes to the Annual Financial Statements**

Figures in Rand	2012 2011
26. Property rates	
Rates received	
All properties	7 557 164 5 947 4
Valuations	
Agricultural Commercial Government Residential State	1 657 585 450 1 691 750 2 85 692 250 84 481 1 23 779 480 24 410 6 345 491 171 333 573 8 155 995 765 131 743 1 2 268 544 116 2 265 958 9

Valuations on land and buildings are performed every 4 years. The last general valuation came into effect on 1 July 2006. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions.

Rates are levied on an annual basis with the final date for payment being 30 June 2012 (30 June 2011). Interest at prime plus 1% per annum (2011:prime plus 1% per annum), is levied on rates outstanding one month after due date.

A general rate of 0.00075 for agricultural properties, 0.00906 for business properties, 0.00803 for residential properties, 0.02007 for government infrastructure properties and 0.02007 for government properties is applied to property valuations to determine assessment rates (2011: 0.0007 - agricultural properties, 0.00846 - bussiness properties, 0.00750 - residential properties, 0.01876 - government properties and infrastructure). Rebates of the first R15 000 on the value of residential properties and the first 30% on the value of government infrastructure properties are granted. (2011: R15 000 - residential properties and 30% government infrastructure).

The new general valuation will be implemented on 01 July 2012.

## 27. Service charges

Sale of electricity Sale of water Sewerage and sanitation charges Refuse removal Other service charges	56 114 635 10 235 804 5 158 095 6 956 783 206 448 78 671 765	49 579 843 10 056 235 4 829 576 6 481 601 284 345 71 231 600
28. Government grants and subsidies		
Equitable share Government grant - MIG Government grant - FMG Provincial and District Municipality grants Government grant - MSIG Government grant - NER	34 998 000 14 540 148 1 450 000 8 004 947 790 000 29 000 59 812 095	31 051 274 15 436 114 1 200 000 8 369 902 750 000
29. Other income		
Insurance claims Biltong festive Housing	202 259 649 357 114 680 <b>966 296</b>	165 601 490 246 244 017 <b>899 864</b>

Figures in Rand	2012	2011
30. General expenses		
Advertising	486 368	540 970
Auditors remuneration	1 752 715	2 281 645
Bank charges	189 043	165 110
Consulting and professional fees	1 944 084	3 140 116
Consumables	408 685	378 636
Donations	17 442	10 712
Entertainment	1 003 862	931 290
Animal Costs	4 211	4 211
Insurance	651 300	537 846
Conferences and seminars	48 508	19 963
Rentals ad hoc	844 923	752 525
Magazines, books and periodicals	22 851	18 418
Fuel and oil	2 643 223	1 722 321
Printing and stationery	656 268	640 844
Protective clothing	144 214	118 889
Security (Guarding of municipal property)	627 344	481 809
Telephone and fax	1 494 940	1 267 558
Transport and freight	28 557	18 515
Training Title dead accreb food	114 404	62 237
Title deed search fees	19 116	20 036
Utilities - water and electricity	3 093 256	2 822 889
Tourism development	301 116 7 572 198	188 143 6 831 351
Indigents - Free basic services	1 478 455	328 989
Housing Licences	482 379	393 317
Stipends - ward committee	603 692	225 000
Agency services	2 896 469	638 756
Obsolete stock	14 071	-
Conditional grant expenditure	4 716 804	2 971 605
Chemicals	639 740	576 947
Other expenses	389 736	526 853
	35 289 974	28 617 501
Other expenses		
Ward committees	4 916	1 562
Various special events	197 184	159 238
Dis/re-connection fees	2 500	1 649
Levies-other	74 178	228 710
Pauper burials	3 388	2 430
Prevention of epidemics	457	-
Fruitless, wastefull, unauthorised expenditure	11 670	294
Private works	2 200	58 379
Prodiba Medical expanses	63 600	74 591
Medical expenses	3 875	-
Alien vegetation	8 544 17 335	-
Disaster assistance	17 225 389 737	526 853
	3xu 737	

Figures in Rand	2012	2011
31. Employee related costs		
Basic	31 189 518	28 775 874
Bonus	2 801 516	2 367 903
Medical aid - company contributions	1 487 012	1 421 643
UIF	303 013	283 617
WCA	364 926	434 601
SDL	387 936	335 569
Leave pay provision charge	112 220	509 838
Post-employment benefits - Pension - Defined contribution plan Travel, motor car, accommodation, subsistence and other allowances	297 000 1 053 848	584 000 1 038 860
Overtime payments	1 725 917	1 581 368
Other allowances	1 406 853	1 430 596
Bargaining council	14 842	14 547
Other contributions	4 137	4 298
Pension contributions	4 365 776	4 094 129
Relocation costs	14 257	10 072
	45 528 771	42 886 915
Remuneration of municipal manager		
	550.054	500.044
Annual Remuneration	559 951	533 914
Car Allowance Provision for Performance Bonuses	120 000 116 053	120 000 101 356
Contributions to UIF, Medical and Pension Funds	102 338	91 641
Annual Bonus	40 925	-
	939 267	846 911
Remuneration of chief finance officer		
Annual Remuneration	509 281	473 887
Car Allowance	180 000	180 000
Provision for Performance Bonuses	96 716	55 958
Contributions to UIF, Medical and Pension Funds	1 546	1 546
Leave pay out	53 141	-
	840 684	711 391
Remuneration of manager - corporate services		
Annual Remuneration	601 565	516 723
Car Allowance	120 000	167 794
Provision for Performance Bonuses	101 236	46 858
Contributions to UIF, Medical and Pension Funds	1 547	1 547
Other	-	126 658
Leave payout	50 061	-
Long service bonus	11 290	-
	885 699	859 580
Remuneration of manager - community services		
Annual Remuneration	568 826	533 837
Car Allowance	120 000	120 000
Provision for Performance Bonuses	96 716	-
Contributions to UIF, Medical and Pension Funds	1 546	1 546
	787 088	

Figures in Rand	2012	2011
31. Employee related costs (continued)		
Remuneration of manager - infrastructure		
Annual Remuneration Car Allowance Provision for Performance Bonuses Contributions to UIF, Medical and Pension Funds Other	164 355 40 000 45 880 516	452 694 90 000 93 921 75 930 118 482
	250 751	831 027
32. Remuneration of councillors		
Councillors	2 461 845 2 461 845	2 191 350 2 191 350
In-kind benefits		
The mayor nor the councillors received any in-kind benefits.		
33. Debt impairment		
Contributions to debt impairment provision Debts impaired	6 892 817 3 296 139	10 482 041 144
	10 188 956	10 482 185
34. Investment revenue		
Interest revenue Interest Bank	1 250 1 417 362	1 368 1 643 887
Dalik	1 418 612	1 645 255
	1 418 612	1 645 255
The amount included in Investment revenue arising from exchange transactions.		
The amount included in Investment revenue arising from non-exchange transactions.		
Total interest income, calculated using the effective interest rate.		
35. Finance costs		
Trade and other payables Finance leases Interest cost - Landfill sites liability Interest cost - PRMA liability	819 673 207 034 159 427 830 000	877 631 306 287 192 646 994 000
	2 016 134	2 370 564
36. Auditors' remuneration		
Fees	1 752 715	2 281 645

## **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011
37. Bulk purchases		
57. Bulk pulchases		
Electricity	39 860 349	31 970 769
Water	708 815	831 481
	40 569 164	32 802 250
38. Cash generated from operations		
(Deficit) surplus	(2 197 361)	8 435 225
Adjustments for:		
Depreciation and amortisation	18 803 711	15 542 784
Loss on sale of assets and liabilities	(471 306)	-
Finance costs - Finance leases	207 034	306 287
Impairment deficit	34 143	-
Debt impairment	10 188 956	10 482 185
Movements in retirement benefit assets and liabilities	1 671 458	(862 000)
Movements in provisions	370 699	- (0.440.000)
Actuarial valuation	-	(2 440 000)
Changes in working capital:	(711 201)	E2 012
Inventories Other receivebles from evaluate transactions	(711 281)	52 912
Other receivables from exchange transactions	(716 287) 2 294 027	116 715 (3 068 646)
Other receivables from non-exchange transactions Consumer debtors	(11 233 083)	(9 367 881)
Payables from exchange transactions	(2 295 765)	4 812 377
VAT	554 897	338 383
Taxes and transfers payable (non exchange)	(76 652)	117 359
Unspent conditional grants and receipts	(2 296 101)	(4 012 844)
Consumer deposits	129 418	234 239
Condition deposite	14 256 507	20 687 095
39. Commitments		
Authorised capital expenditure		
Already contracted for but not provided for		004 004
Motor vehicles     Haveing projects	- - 700 040	621 621
Housing projects     Infractructure	5 709 010 3 664 307	6 705 159
Infrastructure	2 664 297	13 795 122
	8 373 307	21 121 902

This committed expenditure relates to plant and equipment and will be financed by available bank facilities, retained surpluses, existing cash resources, and grant funding.

#### Operating leases - as lessee (expense)

Operating lease payments represent rentals payable by the municipality for certain of its office equipment. Leases are negotiated a month to month basis. No straightlining is possible due to the fact that the contracts are expired and the rent is on a month to month basis.

Annual Financial Statements for the year ended 30 June 2012

### **Notes to the Annual Financial Statements**

Figures in Dand	0040	0011
Figures in Rand	2012	2011

#### 40. Contingencies

Matter: Blue Crane Route Municipality vs Bennie Goodman Macembe (Aubrey du Preez). In this matter the Plaintiff claims an amount of R32 000.00. We have served and filed a request to further particulars of the Plaintiff's claim on 12 April 2010. We still have to receive the further particulars from the Plaintiff's attorneys. We can bring an application to compel the Plaintiff to provide us with the further particulars, failing which we can apply to court to have the claim dismissed. We can also leave the matter and see if the Plaintiff is ever going to take the next step.

In our letter dated 4 August 2010 we stated that there is a reasonable defence should this matter proceed further and end in court.

#### Matter: Blue Crane Route Municipality vs Alfred Thys

R98 900.84 had to be paid before the 9th August 2012 an amount of R4 754.18 also needs to be paid.

#### Matter: Blue Crane Route Municipality vs AF Afrikaner

Amount claimed is R 3 192 000, the laywer is of the opinion that it case wont succeed. They are also of the opinion that only the legal fees should be provided for. But no clear estimate could be given on how much legal fees would be payable. The plaintiff is in all likelyhood not in a financial position to meet any adverse cost order.

#### Settlement was reached for the following on 23 July 2012

Thys / BCRM
 Modolwana / BCRM
 Xakaxa / BCRM
 Njiyela / BCRM
 R 70 000.00
 R155 000.00
 R410 000.00

#### No settlement has been reached with the following:

- Memese
- Duda
- Bonga
- Mzimba
- Poni
- Snoeka
- Toni
- Tshwangu

#### **Pending Liabilities**

- VG Njiyela
- N.A Xakaxa
- NJ Madolowana
- Bennie Goodman Macembe
- NJ Jack

#### Matter: Blue Crane Route Municipality vs Standard Bank

The Municipality purchased computers, however according to Standard Bank the transaction was declared null and void as the purchase was not authorised by the Municipality. The computers were subsequently sold by Standard Bank for R350 646, including interest. The Municipality's laywers are of the opinion that Standard Bank does not have a valid claim against the Municipality as the transaction was void from the beginning.

#### Matter: Blue Crane Route Municipality vs Autumn star

Matter is on going. Should go to trial this year. Possibl liability is R 300 000

#### Matter: Blue Crane Route Municipality vs Pinolta & Claasen

Still awaiting judgement. Possible liability is R 300 000

#### Matter: Blue Crane Route Municipality vs Corporate Finance Solutions

Still awaiting judgement. Possible liability is R 200 000

r

Figures in Rand		2012	2011
41. Related parties			
Relationships Controlled entities - Blue Crane Development Agency	Refer to note 7		
Related party transactions			
Employee costs Blue Crane Development Agency		-	13 256
Audit fees Blue Crane Development Agency		728 154	82 640
Installation fee Blue Crane Development Agency		-	51 208
Grant paid Blue Crane Development Agency		2 168 315	-

Figures in Rand	2012	2011
42. Prior period errors		
The correction of the error(s) results in adjustments as follows:		
Statement of financial position		
Erf 470 Pearston exempt from rates for 10 years	-	(6 506
Erf 470 - Interest on rates w/off - Exempt on rates	-	(301
Rezone Erf 87/130 from agric to business	-	10 655
Salaries & wages (Backpay - Job Evaluation) VAT incorrectly declared on traffic fines 2010/11	-	(61 839 12 906
BKB (Short payment on invoice 522638, o/n 29079	-	(457
Reverse VAT on housing projects - incorrectly claimed	_	36 718
Housing fund utilised - previous years VAT	_	(36 718
RTMC Natis transaction from 28-31 March 2011 & A	-	(3 528
SARS PAYE (May/June 2011) IRP5 recon difference	-	` 10
SALGA - 98080 Levies raised as creditors less than invoice	-	(26 203
Reverse discount as per prev journal Z11	-	(88 419
Additional VAT claim maxprof - Input 2010/11	-	52 269
Additional VAT claim maxprof - output 2010/11	-	925
Addition general: Dev agency audit cost prev years	-	(556 116
Adjust previous years redemption calculations on leases	-	(47 677
Write - off unknown deposits - prev year Adjust Prov for Performance Bonusses	-	818 255 732
Unsold water for 2010/11	_	119 760
Erf 470 Pearston exempt from rates for 10 years - Prior to 2011	_	(16 754
Erf 470 - Interest on rates w/off - exempt on rates - Prior to 2011	_	(3 976
Rezone Erf 87/130 from agric to business - Prior to 2011	-	10 489
Salaries & wages (Backpay - Job Evaluation) - Prior to 2011	-	(48 874
SALGA (Annual membership levy 2006/07 credit) - Prior to 2011	-	26 231
VAT on traffic fines incorrect 2008/09 - Prior to 2011	-	11 695
VAT on traffic fines incorrect 2009/10 - Prior to 2011	-	8 342
Telkom order 25534 - Cancelled - Prior to 2011	-	59 383
ECO Route order cancelled - Prior to 2011	-	99 380 68 702
Additional VAT claim maxprof - Input 2009/10 - Prior to 2011 Error in VAT recon for April 2010 - Output 2009/10 - Prior to 2011	-	3 558
Additional VAT calim maxprof - Output 2009/10 - Prior to 2011	_	1 408
Adjust previous years redemption calculations on leases - Prior to 2011	_	(50 919
Adjust Prov for Performance Bonusses - Prior to 2011	-	267 244
		97 938
Statement of Financial Performance (see note above for reference)		
Property rates	-	(4 148
Interest & penalties	-	300
Salaries	-	61 829
Traffic fines	-	(12 906
Consumables & first aid	-	457
Conditional grant Conditional grant	-	36 718 (36 718
Licensing and permits	-	3 528
Fuel and oil	_	26 203
Interest loan	_	88 419
Rent equipment	_	(4 592
Revenue - Housing	-	(925
Contra to BCDA	-	556`116
Revenue - General	-	(818)
Bonusses	-	(255 732
Water	-	(119 760
Adjustment on opening retained income 2011	-	(435 909
	-	(97 938

Annual Financial Statements for the year ended 30 June 2012

### **Notes to the Annual Financial Statements**

Figures in Rand	2012	2011
rigules in Nanu	2012	2011

#### 43. Comparative figures

Certain comparative figures have been reclassified.

#### 44. Risk management

#### Financial risk management

The municipality's activities expose it to a variety of financial risks: market risk (including currency risk, fair value interest rate risk, cash flow interest rate risk and price risk), credit risk and liquidity risk.

The municipality's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the municipality's financial performance.

#### Liquidity risk

Prudent liquidity risk management implies maintaining sufficient cash and marketable securities, the availability of funding through an adequate amount of committed credit facilities and the ability to close out market positions. Due to the dynamic nature of the underlying businesses, municipality treasury maintains flexibility in funding by maintaining availability under committed credit lines.

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

Cash flow forecasts are prepared and adequate utilised borrowing facilities are monitored.

#### Interest rate risk

As the municipality has no significant interest-bearing assets, the municipality's income and operating cash flows are substantially independent of changes in market interest rates.

The municipality's interest rate risk arises from long-term borrowings. Borrowings issued at variable rates expose the municipality to cash flow interest rate risk. Borrowings issued at fixed rates expose the municipality to fair value interest rate risk. During 2012 and 2011, the municipality's borrowings at variable rate were denominated in the Rand.

#### Cash flow interest rate risk

Financial instrument	Current interest rate	Due in less than a year	Due in one to two years	Due in two to three years	Due in three to four years	Due after five years
Trade and other receivables - normal credit terms	10.00 %	9 821 698	-	-	-	-
Other receivables from non exchange transactions	10.00 %	1 908 316	-	-	-	-
Long term receivables	10.00 %	25 599	-	-	-	-
Cash in current banking institutions	5.00 %	18 641 161	-	-	-	-
Trade and other payables - extended credit terms	7.00 %	(7 928 874)	-	-	-	-

Annual Financial Statements for the year ended 30 June 2012

### **Notes to the Annual Financial Statements**

	0040	
Figures in Rand	2012	2011

#### 44. Risk management (continued)

#### Credit risk

Credit risk consists mainly of cash deposits, cash equivalents, derivative financial instruments and trade debtors. The municipality only deposits cash with major banks with high quality credit standing and limits exposure to any one counter-party.

Trade receivables comprise a widespread customer base. Management evaluated credit risk relating to customers on an ongoing basis. If customers are independently rated, these ratings are used..

Financial assets exposed to credit risk at year end were as follows:

Financial instrument	2012	2011
Trade receivables from exchange transactions	7 926 674	8 665 952
Other receivables from non-exchange transactions	1 908 316	4 058 607
Other receivables from exchange transactions	1 151 596	435 309
Short term deposits	18 641 161	22 090 693

The municipality holds deposits R1 713 208 (2011 R1 583 790) from consumer debtors. No guarantees or collateral was provided to third parties.

#### 45. Going concern

We draw attention to the fact that at 30 June 2012, the municipality had accumulated surplusses of R 355 932 779 and that the municipality's total assets exceed its liabilities by R 355 932 779.

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

#### 46. Events after the reporting date

There are no events after reporting date to report on.

#### 47. Fruitless and wasteful expenditure

Fruitless and wasteful expenditure	11 670	294
48. Irregular expenditure		
Opening balance	-	1 223 231
Add: Irregular Expenditure - current year	1 116 248	-
Less: Amounts recoverable (condoned)	-	(60 248)
Less: Amounts not recoverable (condoned)	-	(1 162 983)
	1 116 248	-

#### 49. Reconciliation between budget and statement of financial performance

Reconciliation of budget surplus/deficit with the surplus/deficit in the statement of financial performance:

Figures in Rand	2012	2011
49. Arrangements in the legal form of a lease, but not in substance (continued)		
Net (deficit) surplus per the statement of financial performance	(2 197 361)	8 435 225
Adjusted for:	(0.004.770)	(0.044.040)
Depreciation not utilised Sale of land to Shoprite budgeted as income,not realised	(2 931 778) 3 264 793	(3 611 818)
Grant expenditure	3 204 793	(25 434 159)
Finance cost	_	510 048
Bulk purchases	1 342 765	(1 409 699)
Debt impairment - provision more than budgeted	5 244 969	3 359 412
Underspending on external audit fees	(763 597)	-
Grant income not realised	-	8 578 517
Legal Fees - Budget overspent	(521 934)	-
Underspending Housing project	(688 545)	_
Underspending finance charges	(462 476)	99 160
More income with electricity sales	(1 508 639)	-
Savings on repairs and maintenance	(1 905 261)	-
Other savings on expenditure/additional revenue	(1 909 680)	-
Net deficit per approved budget	(3 036 744)	(9 473 314)
50. Additional disclosure in terms of Municipal Finance Management Act		
PAYE and UIF		
Current year subscription / fee	5 034 008	4 392 771
Amount paid - current year	(4 622 521)	(3 931 990)
	411 487	460 781
The full outstanding amount of R 411,487 was paid in July 2012.		
Pension and Medical Aid Deductions		
Current year subscription / fee	8 484 013	7 994 270
Amount paid - current year	(8 484 013)	(7 994 270)
	-	-

## **Notes to the Annual Financial Statements**

Figures in Dand	2010	0044
Figures in Rand	2012	2011

## 50. Additional disclosure in terms of Municipal Finance Management Act (continued)

#### Councillors' arrear consumer accounts

The following Councillors had arrear accounts outstanding for more than 90 days at 30 June 2012:

30 June 2012	Outstanding less than 90 days R	Outstanding more than 90 days R	Total R
CFB Du Preez	465	-	465
NM Nontyi	10	-	10
TJ & NM Yantola	16	-	16
NM Scott	133	-	133
	624	-	624
30 June 2011	Outstanding	Outstanding	Total
	less than 90 days	more than 90 days	R
	Ř	Ř	
CFB Du Preez	2 071	-	2 071
NM Nontyi	189	-	189
WH Greeff	4	-	4
NM Mali	222	-	222
Z Funiselo	-	92	92
	2 486	92	2 578